

MUCKAMORE ABBEY HOSPITAL INQUIRY
SITTING AT CORN EXCHANGE, CATHEDRAL QUARTER, BELFAST

HEARD BEFORE THE INQUIRY PANEL
ON WEDNESDAY, 15TH NOVEMBER 2023 - DAY 70

70

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1 THE INQUIRY RESUMED ON WEDNESDAY, 15TH NOVEMBER 2023 AS
2 FOLLOWS:

3
4 CHAIRPERSON: Good morning. Yes, Ms. Bergin.

5 MS. BERGIN: Good morning, Chair, Panel. This 10:00
6 morning's witness is Phillip Ward. The witness is
7 ready to proceed when the Panel is and there are no
8 complications.

9 CHAIRPERSON: Let's get the witness in.

10 MS. BERGIN: I should say for the record that the 10:00
11 statement reference is STM-190 and the witness is happy
12 to be referred to as Phillip.

13 CHAIRPERSON: But he's not ciphered at all, is he?

14 MS. BERGIN: No, he is not.

15 CHAIRPERSON: So we can have his surname? 10:00

16 MS. BERGIN: Yes.

17
18 MR. PHILLIP WARD, SWORN, QUESTIONED BY MS. BERGIN:

19
20 CHAIRPERSON: Mr. Ward, can I just welcome you to the 10:01
21 Inquiry, I'm sorry we haven't met. There were things
22 going on that stopped me from coming to see you. I
23 just want to thank you for coming along to help the
24 Inquiry. It's always a bit nerve wracking when you
25 start, every witness who sits there, I am afraid, feels 10:01
26 that. But within a minute or two, I'm sure you will be
27 comfortable. All we want to hear is obviously your
28 evidence so I will hand you over to Ms. Bergin.

29 MS. BERGIN: Thank you, Chair. Good morning, Phillip.

1 As you know I am one of the counsel to the Inquiry and
2 we met briefly this morning and I explained to you the
3 procedure that we will be following. The first thing I
4 am going to do is read your statement aloud and then I
5 will ask you some questions and as we said, the Panel 10:01
6 may have some questions. You should have two documents
7 in front of you, firstly your statement to the Inquiry
8 and then also a cipher sheet and I have explained to
9 you how that works so you can follow along when I'm
10 reading. 10:02

11 CHAIRPERSON: If you can just remember the stenographer
12 and take it a bit slowly.

13 1 Q. MS. BERGIN: Certainly Chair, thank you. As I'm
14 reading, Phillip, as I already explained, there may be
15 some parts of your statement that I am going to skip 10:02
16 over or paraphrase and I have explained to you why we
17 are doing that. But, as I have already explained to
18 you the Chair and Panel have read and do have in front
19 of them your full statement okay?

20 A. Yes. 10:02

21 2 Q. All right, so you have made a statement to the Inquiry
22 which is dated the 22nd of November 2023 and you say,
23
24 "My connection with MAH is that I was employed as a
25 full-time day care worker with the South Eastern Health 10:02
26 and Social Care Trust. This was a Band 5 role.
27 The relevant time periods that I can speak about are
28 between the 1st February 2008 and 26th of April 2010,
29 and July 2022 and December 2022."

1 Then at paragraph 3, which I'm not going to read out in
2 full, you describe your qualifications and your
3 experience prior to taking up your role at MAH and you
4 say that you undertook a HND qualification in health
5 and social care. You describe working with an autism 10:03
6 charity between 2005 and 2006 supporting people with
7 learning disabilities with self-care, eating and
8 learning activities.

9
10 You say that you achieved a level 5 in studies and then 10:03
11 between 2006 and 2008 you worked for the Belfast Trust
12 in a day centre which provides activities for adults
13 with learning disabilities.

14
15 You then applied for the role as a day care worker at 10:04
16 MAH and you were successful in your application. And
17 at the end of that paragraph you then say: "I remember
18 when I told" and you name the manager of the day centre
19 you were working in:

20 10:04
21 "That I was leaving to work in MAH that he asked me why
22 I wanted to work in MAH. He said that it has a
23 reputation as a tough place to work and recommended
24 that I stay no longer than one year as there was a high
25 level of burnout amongst staff." 10:04

26
27 You then say:

28
29 "I began working as a day care worker in Moyola Day

1 Centre, Moyola on the 1st February 2008. I worked 37
2 and a half hours a week, Monday to Friday. I did not
3 know anyone who worked in MAH and had no family
4 connections. My induction to Moyola was conducted by
5 H722, manager, and included a walk around the centre 10:04
6 and introductions to staff and patients. I cannot
7 recall but I may have been given a standard form with
8 details of my line manager and other relevant
9 information and health and safety training. I remember
10 being told that I cannot assist staff with restraining 10:05
11 patients as I was required to undertake management of
12 actual or potential aggression, MAPA training. I did
13 receive further training in MAH. I believe I attended
14 a MAPA refresher course. I cannot recall for certain
15 but I think I attended training on manual handling and 10:05
16 fire safety. Training was carried out during the
17 working day.

18
19 The manager of Moyola was H77, I believe that he held a
20 senior role in MAH and also managed the wards. My line 10:05
21 manager was H722. Moyola was undergoing changes as a
22 new facility was due to open shortly after I joined. I
23 worked in the old building for a short period and was
24 then moved to the new building. The rooms in the old
25 building there were adjoining rooms, whereas in the new 10:06
26 building the rooms were separate and could only be
27 accessed through the main door.

28
29 My first thought when seeing MAH was that it was very

1 far away from Antrim Town and other buildings and
2 people generally. It was a massive site with a lot of
3 buildings. Moyola was busy, there were a lot of staff
4 and patients. I thought the facilities and the rooms
5 were quite good in the new building. It was warm, 10:06
6 there was good lighting, good maintenance support and a
7 swimming pool that the service users enjoyed using.

8
9 My normal working day was structured and activities
10 were set out on a timetable. Activities included 10:06
11 taking patients to the swimming pool, playing and
12 learning in the recreation hall, themed events and
13 outings. During the activities I assessed if the
14 patient required further assistance with their learning
15 and development. If I identified a need, I added this 10:07
16 to the daily report so it could be considered by those
17 responsible for the patient's care plan. I had access
18 to the day care notes but I did not have access to ward
19 notes. I tried to make the activities fun for the
20 patients. 10:07

21
22 Patients usually ate their lunch on the ward so I was
23 not with them during this time. We gave patients tea
24 and biscuits in the room. On occasions when we took
25 patients on a day trip the ward made staff aware of any 10:07
26 swallowing guidelines.

27
28 When taking patients to the swimming pool, we ensured
29 that one to one support was provided if required and

1 that there were enough male/female staff to go to the
2 changing rooms with patients.

3
4 When I first joined Moyola I felt very much like an
5 outsider as I was aware that a lot of family members 10:08
6 worked in the day care centre, the day centre and
7 throughout MAH. Those who were connected by family
8 were mostly from Antrim and it seemed that they did not
9 want people who were not related to them to join them.
10 I remember being told by a member of staff, whose name 10:08
11 I cannot recall, not to upset certain members of staff
12 as they were related to senior staff within MAH."

13
14 I am going to now paraphrase the remainder of that
15 paragraph, Philip. You then give an example of a 10:08
16 member of staff who was related to someone in a senior
17 position and had other relatives working in the
18 hospital. You say that this particular member of staff
19 was very confident in their behaviours, that that
20 seemed to be their personality type. They worked with 10:08
21 patients with complex needs and sometimes, in your
22 opinion, they were too stern with patients when it was
23 not required and that they often behaved that way
24 towards staff.

25 10:09
26 You say that you were concerned that this member of
27 staff may go back to the senior staff member and cause
28 trouble for you. That made you feel uneasy and so you
29 avoided having any challenging conversations with that

1 member of staff and others who were related to each
2 other.

3
4 You were not concerned about the staff member's
5 behaviour in the context of abuse but you do think they 10:09
6 could have taken a different approach with patients and
7 staff at times. You then continue:

8
9 "Reporting incidents involving patients and staff was
10 not welcomed by H722. When I first started to work in 10:09
11 Moyola I reported any incidents that occurred during
12 the day. For example, if a patient hit or bit another
13 patient or me, I would report this in my end of day
14 report. H722 asked me why I was reporting on patient
15 behaviours like punching and pulling hair, and 10:10
16 completing the incident forms that she has to review.
17 She told me that the patients in MAH often had complex
18 needs and it was expected that they would hit out or
19 injure patients and staff so there was no need to
20 report on any incidents. She made it clear that she 10:10
21 was unhappy with me completing the incident forms and
22 that she found me annoying. She said to me, 'in the
23 community they cannot cope with challenging behaviour.
24 If someone gives someone the slightest slap they send
25 them up here' and then she laughed. She said 'you see, 10:10
26 Phillip, we are at the end of the road for those with
27 challenging behaviour'. Her attitude was this is what
28 you signed up for, we are all in the same boat so just
29 get on with things and stop completing incident forms.

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29

After this conversation I rarely completed incident forms. At the time I was not aware of the process that H722 should have followed. As I am now more experienced I can see that she should have reviewed the incidents and taken any appropriate steps. This attitude reflected the culture in Moyola. 10:11

There were times when agency bank staff worked in Moyola. I remember a lady called H725 who worked on one of the wards. She took patients to Moyola. I do not know exactly when she worked in MAH and I cannot recall her surname. She was very nice and good with patients. 10:11

I was told by a member of staff, H724, who was a fellow day care worker who I worked with and a close friend to H725, that H725 was not returning to work as she had reported a staff member who had pushed patients. H725 had witnessed the abuse and reported it. H725 told me that a nurse had pushed a patient on to their bed in a forceful way. She reported the incident and since then she was bullied by staff on the ward that she was working on. She said that she could no longer work in MAH because of the bullying she experienced since reporting the incident. She told me that it was a respected and important name in MAH. The Belfast Trust may have a record of the report filed by H725 that provides details of the individuals involved. 10:12

1 At the end of each day I completed a report setting out
2 the activities each patient engaged in, the level of
3 interaction and progress. The report was handwritten
4 and placed on the patient's file. The patient's file
5 gives a list of behaviours displayed when they are 10:12
6 unsettled. This means it is not necessary to record
7 the nature of these behaviours when completing the
8 daily report and they were recorded as unsettled
9 behaviour. The use of "unsettled" is purposely vague
10 as it is accepted amongst care staff that if the term 10:13
11 is used about a patient that I am familiar with and
12 know their common difficult behaviours. The true
13 meaning behind the term "unsettled" could only be
14 determined when speaking to the staff member who
15 completed the report. If however, a patient did 10:13
16 something out of the ordinary, for example, took their
17 clothes off or spat, then this would be recorded as
18 "new behaviours that may need to be investigated".
19 Sometimes patients copied the behaviour of other
20 patients which we determined as learned behaviour. 10:13
21 Although I reported the change in behaviour, this was
22 expected as this was the nature of the environment. I
23 identified areas where a patient needed help to
24 develop. I did not assess physical health needs of
25 patients as this was not within my remit. There was a 10:14
26 duty on staff to tell those within Moyola and also on
27 hand over of the patient any new risks involving the
28 patient.
29

1 As part of my role, I completed a quarterly report that
2 was issued to senior members of staff. This was a
3 short report to management in Moyola and ward staff.
4 The report was general and included details of patient
5 engagement in activities and any issues flagged. The 10:14
6 report would be reviewed by medical-led staff to
7 include consultants, nurses and ward managers. The
8 report included details of activities the patient was
9 involved in, whether any behavioural support was
10 required when attending day care, for example, help 10:14
11 with speech and language. I was not involved in any
12 therapeutic decisions or medical decisions but I was
13 made aware of any behavioural therapy care plan by the
14 ward staff.

15
16 I attended management discussion team, MDT meetings to
17 discuss the patient. As I was a day care worker, I was
18 largely ignored by the medical staff. I attended
19 meetings with... "

20
21 And you name a consultant psychiatrist with the Belfast
22 Trust.

23
24 "...Dr. H40 consultant psychiatrist with the Belfast
25 Trust, amongst other staff, however, I cannot recall 10:15
26 their names. I remember one meeting where a patient
27 attended to advocate for herself. The MDT were
28 discussing moving her to the community. The patient
29 said that she did not want to leave MAH as she was

1 afraid she could not live in the community. She had
2 friends, a bed and food in MAH and did not want to
3 leave. I was flabbergasted that she said this. It was
4 clear to me that she was very distressed about having
5 to leave MAH as she said she did not know much details 10:16
6 about her new placement and it worried and angered her.
7 I think the patient was moved out of MAH. I did not
8 raise my concerns at that meeting, however, I did raise
9 them during a one to one conversation with a female
10 nurse or consultant, I cannot recall their name, when I 10:16
11 asked why patients did not want to leave as I found it
12 unusual that someone would want to stay at MAH. She
13 laughed at me and did not answer my question. She told
14 me that it cost approximately £60,000 to look after a
15 patient in MAH and that it cost over £100,000 to care 10:16
16 for patients in the community. Her response made me
17 feel like I was asking a stupid question so I said
18 nothing further. I felt very embarrassed at this time.

19
20 I recall attending a meeting where a patient, who I 10:17
21 think was called P76, had lived in the community but
22 the transition was not successful so he moved back to
23 MAH. I remember the patient seemed nervous. One of
24 the nursing staff, whose name I cannot recall, said to
25 the patient that he was back again and how long did he 10:17
26 intend to stay in MAH this time and laughed at him in
27 front of him and other staff. The patient laughed
28 nervously in response and was quiet. I thought this
29 was inappropriate. I did not raise any concerns about

1 this as the culture within MAH taught me not to.

2
3 It was policy that staff should not be left alone with
4 high risk patients who could hit out and injure them.

5 We were given a personal alarm that I carried with me 10:18

6 at all times. There were a number of occasions when I
7 was left alone with patients. I recall two occasions

8 in particular. The first incident occurred with a
9 patient who required two staff members to be with them.

10 I found myself in the day care room alone with him. 10:18

11 The patient punched me. This was first thing in the
12 morning when staff were just arriving so there was not

13 enough staff around so I did not use the alarm. I

14 managed to run away from the patient. I reported the

15 incident to H722 but she did not do anything about it. 10:18

16
17 Another incident occurred in the recreation hall where
18 a patient threw snooker balls and a cue at me. I was

19 tidying up after the day's activities. The patient

20 locked the door to stop me getting out. I was able to 10:18

21 unlock the door and leave the room without being

22 injured. I could not use the personal alarm as the

23 recreational room was too far away from the Moyola

24 building. I reported this incident to H722, however

25 she did not take any steps to deal with the incident. 10:19

26 It was very clear that staff were expected to tolerate

27 injurious behaviours from patients and, as such,

28 incidents that someone who did not work in Moyola may

29 say should be reported were considered part of the job

1 and staff were to accept it and not complain.

2
3 Prior to working in Moyola, I had limited experience in
4 dealing with challenging behaviours so I was shocked
5 that the behaviours were accepted by staff in Moyola. 10:19
6 It was common at times for staff to ask one another,
7 'did you report an incident?' And the response was
8 almost always 'what is the point, nothing is going to
9 be done about it'.

10
11 I spoke to my family and friends to help me process the 10:19
12 stress of working in these conditions. I did not feel
13 supported by senior staff. I accepted that this was
14 the working culture. Over time, I became what I would
15 say looking back, institutionalised and believed that 10:20
16 there was no benefit to reporting incidents or being
17 upset about them as there was nothing that could be
18 done.

19
20 For the first seven months I assisted colleagues in 10:20
21 other group rooms. I was then allocated a room along
22 with H724 who was also a day care worker. We were
23 allocated a room of 10 to 12 patients who I would
24 describe as having a higher ability and less personal
25 care needs than other patients. It was rare to have 10:20
26 new patients join the group so most were long-term
27 patients. One patient was there 40 years and another
28 patient was there for 30 years. The group was of a
29 mixed age range and were male and female. Support

1 staff from the ward brought patients to Moyola in the
2 morning and I brought them back at the end of the day.
3 When handing over patients I would provide a verbal
4 update on the type of day the patient had to
5 auxiliaries or nurses who were to bring the patients 10:21
6 back onto the ward. There was no formal handover note
7 exchanged. It was the responsibility of the staff
8 member to read the patient file and ask questions if
9 they wanted to know more, particularly in relation to
10 risks associated with the patient. For example, when a 10:21
11 new patient attended Moyola, a senior staff member were
12 verbally provide an overview of the patient's needs.
13 To find out more about the patient I rang the ward they
14 were admitted to and asked any questions. For existing
15 clients there were files in a filing cabinet in the 10:21
16 room where they spent their day. If a patient seemed
17 out of sorts, I would ring the ward and speak to staff
18 to be told that the patient had a bad night or had been
19 administered PRN.

20
21 There were times I was told that PRN had been 10:22
22 administered to help the patient's mood or if they were
23 unsettled. I did not administer PRN to patients. I if
24 I did not ask these questions I would not have known
25 about the patient's current mood. I do not know why 10:22
26 some ward staff did not volunteer this information on
27 handover. It may have been because they were not aware
28 they had to or they may have worried that day care
29 staff would not permit the patient to attend if they

1 knew an incident had occurred on the ward. As the
2 burden to find out additional information about
3 patients fell to the individual, I did not know if
4 other members took steps I did to find out what they
5 needed to know to care for the patient appropriately. 10:23

6
7 As H724 and I were both care workers, we did not
8 require a care assistant to work with us every day. On
9 occasions when a care assistant was allocated to our
10 room, I delegated tasks such as taking the patient to 10:23
11 the toilet, making tea and coffee and getting things
12 that were needed for activities. I did not work with
13 nurses.

14
15 Restraint using MAPA techniques was used weekly in 10:23
16 Moyola. I was not trained in MAPA for a few months
17 after I started in Moyola. Where MAPA restraint is
18 required the staff member who requires help raised the
19 alarm. Prior to my training I witnessed a number of
20 MAPA restraints but I could not help my colleagues 10:23
21 which I found frustrating. When I was allocated my
22 room with H724 we had to carry out MAPA restraint once
23 or twice a month. I recall one patient called P98
24 where MAPA had to be used. She is still a resident in
25 MAH. She was very strong and was punching, kicking, 10:24
26 biting and scratching other patients and staff. Five
27 staff had to restrain her as she often broke free from
28 the restraint. She would eventually calm down after
29 she was restrained. Restraint was only used where

1 verbal calming measures did not work. Sometimes
2 patients would throw things so I ensured that all
3 patients and staff were safely moved to another room.
4

5 MAPA incidents were reported on a specific form and 10:24
6 submitted to H722 and the nurse in charge of the ward
7 that the patient was admitted to. When I first joined
8 Moyola I do not think that there were separate MAPA
9 forms to be completed. It was accepted that these
10 incidents were to be reported. 10:25

11
12 As all staff in Moyola were MAPA trained, this meant
13 that any incident could be dealt with quickly and in
14 the safest way possible. There was a female patient
15 who did not like to lie on the floor as it would cause 10:25
16 her to have flashbacks to an experience that upset her.
17 When MAPA was used to restrain her, staff tried to sit
18 on a sofa to avoid the ground to ensure that she was
19 not upset further.

20 10:25
21 I am aware that there were seclusion rooms on Cranfield
22 2, however there were no seclusion rooms in Moyola. If
23 a patient was throwing things or hitting out but it was
24 not appropriate to use MAPA restraint, they were
25 sometimes given space in a room by themselves to help 10:25
26 them settle.

27
28 As a number of my colleagues were related to staff
29 working on wards they would often talk about things

1 that happened on wards with one another. These
2 conversations would be held in communal areas where
3 patients and staff could overhear them talking. For
4 example, they would say 'did you hear what patient
5 did?' I thought this was inappropriate as they were 10:26
6 talking about confidential matters that they would not
7 have known about only their family member told them. I
8 was of the view that I did not need to hear gossip
9 about patients. There were times however, that I would
10 find out more about a patient in my room than I did at 10:26
11 hand over.

12
13 I did not witness any abuse at Moyola, although some
14 staff members were more abrupt than I was to patients.
15 They provided a good standard of care to them. The 10:26
16 atmosphere in Moyola generally remained the same
17 whichever staff were on. Most of the patients were
18 non-verbal so I read their reactions based on their
19 body language. I did not see a negative change in any
20 patient behaviour when staff entered the room. 10:26

21
22 I am not aware of any inspections taking place during
23 my time at Moyola. I was not aware of any oversight or
24 inspections from representatives from the Belfast
25 Trust. If any reviews or inspections of Moyola were 10:27
26 carried out, they were done by the management staff in
27 the day care centre, usually H722 and H77. This meant
28 that the reviews were not independent. I cannot recall
29 an auditor carrying out a walk around inspection or

1 speaking to staff. I do not believe that there was an
2 annual review of staff and I cannot recall any team
3 meetings or individual review meetings during my time
4 in MAH. The culture was to speak to a manager if I
5 needed guidance or support. As previously stated, this 10:27
6 support was conditional based on what issue was raised.
7 I cannot recall with certainty whether there was any
8 CCTV recording in progress on the Moyola ward between
9 2008 and 2010.

10
11 I left MAH on the 26th April 2010 and took up a
12 position as a day care worker with another health and
13 social care trust..."

14
15 which you name. 10:28

16
17 "I remain in this position today. I am based in a
18 training and Resource Centre..."

19
20 And you say its name and where it is located. 10:28

21
22 "The reason I left MAH was because I felt it was a very
23 difficult and stressful job for which I did not receive
24 support. The challenging behaviour was frequent and I
25 struggled to cope with these behaviours. The job 10:28
26 in..."

27
28 And you name the resource centre.
29

1 "... was the same job with the same pay but I would be
2 working with less challenging clients. I have not come
3 across any former patients of MAH in the..."

4
5 Resource centre that you name.

10:28

6
7 "When I entered private care I found it difficult to
8 adapt to the structure. My working day was not as
9 structured as in MAH. The day was set so that
10 activities would take place at set times. In the 10:29
11 community times for activities were more fluid and
12 there was discussion around choices available to
13 service users and freedom of movement. Patients in MAH
14 were supervised at all times and were usually confined
15 to the room they had been allocated to. There was more 10:29
16 freedom of movement in the community.

17
18 I rarely experienced untoward events or had to use
19 MAPA. As MAPA restraint was not needed as much in the
20 community not all staff are trained in it, whereas all 10:29
21 staff in MAH were trained which gave me some comfort
22 when assisting patients with challenging behaviours.
23 Due to staff shortages there are occasions when I work
24 in..."

10:30

25
26 And you name an adult resource centre.

27
28 "... and have supported former patients of MAH. I am
29 aware that after the allegations of abuse were made

1 public a lot of staff left MAH which led to a shortage
2 of staff. The South Eastern Health and Social Care
3 Trust sent out an e-mail to current staff asking for
4 volunteers to help out in MAH. As I was previously in
5 MAH I felt that I could offer support required. I 10:30
6 volunteered and was placed in MAH from July 2022 to
7 December 2022. I was the only person from my local
8 area who volunteered to go to MAH. My family and
9 friends thought I was wrong to go back to MAH because
10 of the allegations and CCTV footage. I wanted to help 10:30
11 the patients and was not concerned about the CCTV as I
12 would never hurt my patients.

13
14 Although my time in Moyola was not great, I learned a
15 lot from the experience and I welcomed the experience 10:31
16 of working on the wards. I was placed on Cranfield 2.
17 I attended an induction and was supervised by the ward
18 nurse who discussed where I would be working when I
19 started each shift. I noticed that most of the staff
20 were agency staff from other countries, along with some 10:31
21 staff from the Trusts. The level of care on the wards
22 was brilliant. Staff treated patients with dignity and
23 respect and did as much as they could for patients.
24 Staff did not talk about patients in inappropriate
25 settings. I wondered if this was because staff were 10:31
26 from different cultures and had a different attitude
27 and approach towards providing care for vulnerable
28 people.

29

1 If an untoward event occurred on Cranfield 2, there was
2 a procedure in place for reporting it. This was a
3 contrast to my experience in Moyola. I was not
4 responsible for recording incidents or updating patient
5 records but I noticed that the nurses on Cranfield 2 10:32
6 were completing records. I did not experience any
7 untoward events, however if a patient had hit out and I
8 had not immediately reported, I was approached by a
9 senior member of staff who asked me questions to gather
10 information on what happened. This is a significant 10:32
11 change in culture. So much so, that if someone did not
12 directly report an incident someone else would mention
13 it to senior staff who would follow up with the
14 individual.

15 10:32
16 I felt that the staff took no shortcuts when it came to
17 patient care. For example, where a patient needed two
18 members of staff to go somewhere, they had to wait
19 until two people were available. They did not take the
20 risk in allowing one person to bring the patient alone 10:33
21 which is in contrast to the practice in Moyola.

22
23 I finished in MAH in December 2022 and I was given an
24 opportunity to specialise in mental health in two
25 hospitals. . . " 10:33
26

27 That you name.

28
29 "...working bank shifts. This is a new learning

1 opportunity for me which I really enjoy.

2
3 Looking back on my time in MAH I feel that I learned a
4 lot and gained a lot of experience working in the field
5 of learning disability. This has helped me progress my 10:33
6 career as a care worker. Working with patients with
7 challenging behaviours was very difficult. From my
8 experience, the fact that staff were related to each
9 other did have an impact on the culture within MAH. I
10 had a general feeling of unease at the lack of 10:33
11 oversight on the running of MAH. My experience
12 reaffirmed my belief that no-one really knows what goes
13 on in there as there was no transparency and that what
14 happens at MAH stays at MAH."

15
16 Phillip, that's the end of your statement and you then
17 go on in the final pages to give the declaration of
18 truth and sign your statement?

19 A. Okay.

20 3 Q. And there are no exhibits to your statement. Now, 10:34
21 before I have you adopt your statement I think there
22 are two points that we discussed you wanted to clarify?

23 A. Yes.

24 4 Q. Okay, so the first is at paragraph 1 and paragraph 23 10:34
25 of the statement you referred to working in the South
26 Eastern Health and Social Care Trust. Just to confirm,
27 I think you've actually said to us that you worked
28 within the Belfast Trust at MAH but that your funding
29 was through the South Eastern Trust?

1 A. Yes, my current job is with the South Eastern Trust
2 however, when they were seeking assistance from, or the
3 Belfast Trust were seeking assistance from existing
4 staff members, they recouped the funding from the
5 Belfast Trust to pay the South Eastern Trust's staff 10:35
6 who were assisting.

7 5 Q. That's fine, all right thank you, sorry to cut you off
8 there, that is fine, thank you Phillip. The second
9 point is that at paragraph 22, which is at page 11 of
10 the statement, the second word at the top of the page 10:35
11 reads "private" and it should actually refer to
12 patients going into the community?

13 A. Yes.

14 CHAIRPERSON: It should say community care?

15 6 Q. MS. BERGIN: Community rather than private care, yes. 10:35
16 Thank you, Chair. Phillip, other than those
17 clarifications are you content that the statement is
18 accurate first of all?

19 A. I am content.

20 7 Q. And you wish to adopt it as your evidence to the 10:35
21 Inquiry?

22 A. I wish to adopt it, yes.

23 8 Q. All right, I am going to now move on to ask you some
24 questions?

25 A. Okay. 10:36

26 9 Q. You have the cipher list in front of you. We will keep
27 an eye on time and, subject to the Chair, if you need
28 to take a break certainly please do indicate?
29 CHAIRPERSON: We normally stop after about an hour, if

1 you keep going for 20 minutes or so and we will see how
2 we do.

3 10 Q. MS. BERGIN: Yes, thank you, Chair. So, Phillip, you
4 worked in Muckamore during two time periods. You were
5 in Moyola Day Care Centre as a day care worker for just 10:36
6 over two years between 2008 and 2010?

7 A. Correct.

8 11 Q. And then 12 years later you returned to Muckamore for
9 five months between July and December 2022 and at that
10 stage you were on a ward Cranfield 2? 10:36

11 A. Yes, that's correct.

12 12 Q. I'm going to start by asking you about your experiences
13 as a day care worker at Moyola and to begin with, it
14 maybe obvious to you but I think it would be helpful if
15 you could explain for the Panel what a day care worker 10:36
16 does in the Muckamore day care centre setting, just
17 briefly?

18 A. Essentially we would support the patients when they
19 leave the ward and attend the day care settings for
20 during the day activities that they could participate 10:37
21 in. They would be allocated a group room to be
22 supported by designated staff and that would be the
23 format of a day care worker who would oversee the group
24 and who would have an allocated member of staff
25 normally and you would have the same patients that 10:37
26 would attend.

27 13 Q. Apologies, I am going to interrupt you for the exact
28 reason that the Chair helpfully reminded me too also
29 which is the stenographer is trying to take a note of

1 the evidence so if you can just go, and I am trying
2 also to go as slowly as possible, that would be of
3 great assistance to the Inquiry okay. So, in terms of
4 then when you started at Moyola, you said in your
5 statement that you spent the first seven months 10:38
6 assisting colleagues in other rooms?

7 A. Correct.

8 14 Q. And you have indicated that you had some further
9 training when you first attended Moyola, health and
10 safety and that sort of thing. During those first 10:38
11 seven months, was that some sort of a supervision or a
12 broader training or probation period, can you explain
13 that period of time please?

14 A. That period of time I was, after the successful job
15 interview, I assumed myself that I would be given a 10:38
16 room because if you are a day care worker you are given
17 a room to look after. That did not happen. I asked
18 management why I did not have a room and the answer was
19 you're covering a maternity leave and in the meantime
20 there's a lot of staff at times could be off, could you 10:39
21 help out in helping out in different rooms for a number
22 of -- for a period of time. That actually ended up
23 being several months.

24 15 Q. Okay, sorry --

25 A. Then after that I re-requested a room and I was given a 10:39
26 room with another day care worker, so it was two of us.

27 16 Q. So that first set of months, I suppose during that
28 period, we've talked about training, was there any
29 further specific training in terms of managing patients

1 or behaviour that you can recall?

2 A. Not that I can recall.

3 17 Q. Okay. I want to ask you now about the staffing at
4 Moyola day centre in terms of us getting a picture of
5 that and you've described Moyola as busy with a lot of 10:39
6 staff and patients. I appreciate it may be very
7 difficult to remember specifics but can you give us a
8 rough idea of how many staff would have been in Moyola
9 on a daily basis?

10 A. Roughly I would say about seven group rooms each with 10:40
11 approximately an average ten patients with two staff.

12 18 Q. And so if I can just stop you there, in terms of the
13 types of staff, so there's a manager of Moyola and then
14 you've referred in your evidence to line managers?

15 A. Yes. 10:40

16 19 Q. And I suppose can you talk us through the types of
17 staff, the different disciplines of staff that would be
18 present at Moyola on a given day?

19 A. Yes, in the day care room there would be a day care
20 worker and a care assistant. Above that were based 10:40
21 senior day care worker also known as manager in my
22 reference. So that would be a senior day care worker
23 in the office. And above that would be Day Care
24 Operations Manager, that would be the next level of
25 management. 10:40

26 20 Q. And you said in your statement that you didn't work
27 with nurses. Were there any other specialisms in terms
28 of specific therapeutic staff or medical staff who
29 would have been in and out of Moyola regularly or not?

1 A. There was a therapeutic art therapist that would visit
2 once a week to our group room. Also some guidance and
3 advice given by behavioural therapy team members.

4 21 Q. Okay. And you said about groups, so patients being
5 allocated different rooms and groups. In terms of 10:41
6 staff allocation, was it the case that staff generally
7 had their room and their group or you've described
8 obviously an experience where you moved around a lot,
9 but would it generally be the case that staff --

10 A. Yes. 10:41

11 22 Q. Were allocated to specific patient groups?

12 A. That's correct.

13 23 Q. And in terms of then, you had referred to care
14 assistants, can you explain I suppose one of the things
15 in your statement that you said was that because you 10:42
16 and your colleague, who were both care workers, were
17 assigned together to a room, you didn't need a care
18 assistant. Can you explain I suppose the difference in
19 terms of care workers and care assistants' roles in
20 Moyola? 10:42

21 A. Sorry, to provide a bit more clarity, whenever I refer
22 to care worker, that's quite a generic term. That's
23 probably better said as day care worker as we were both
24 higher than care assistants, it was seen as there was
25 already two staff in the room and we had a larger group 10:42
26 and with regards to the ratio of staff that is enough
27 for your staff group room so you're not assigned a care
28 assistant as well. Sometimes you did, sometimes you
29 did not. Other rooms would generally be a day care

1 worker plus a care assistant.

2 24 Q. In terms of the assignment of day care workers and day
3 assistants to the rooms, how were staff assigned or how
4 were the numbers of staff assigned? For example, was
5 that based on the numbers of patients in a group, was 10:43
6 that based on the types of complexity of the patient's
7 particular needs, how was it allocated in terms of
8 staff numbers per room?

9 A. Day care workers did not have a say on that, it would
10 be management would dictate that. 10:43

11 25 Q. Okay. And in terms of the numbers then you'd said I
12 think it was two would have been enough?

13 A. Yes.

14 26 Q. Did the level of staffing fluctuate based on the
15 attendance of patients per day or was there a set? For 10:43
16 example, if you turned up and there were fewer patients
17 than generally attended would the staff remain there
18 then throughout?

19 A. To a large degree it would remain the same.

20 27 Q. Okay and in terms of then you describing Moyola as busy 10:44
21 with staff and patients, in terms of these groups of
22 patients, how many patients would be attending Moyola
23 on a daily basis?

24 A. It's very hard to recall, but 50 probably.

25 28 Q. 50 okay. Apologies for cutting across you there. I 10:44
26 was going to say you've given the example that when you
27 were allocated your own room you had a group of between
28 10 to 12 patients?

29 A. Correct.

1 29 Q. would that have been a typical size of a room group?
2 A. Slightly larger than normal.

3 30 Q. Okay, thank you. And in terms of who, or I suppose
4 which patients attended day care and which groups the
5 patients were allocated to, can you tell us anything 10:44
6 about that?

7 A. That would be decided by management and you were just
8 basically told.

9 31 Q. Okay. In terms of then the frequency of patients
10 attending, is that something that you can tell us, so 10:45
11 for example, was it the case that the patients in your
12 groups would attend Monday to Friday or would they only
13 attend on certain days or could they drop in and out
14 when suited them?

15 A. For most part, most patients attended each and every 10:45
16 day, morning and afternoon.

17 32 Q. Okay. And in terms of then you've described working
18 with a range of patients in your group, so in terms of
19 age, in terms of being non-verbal or higher ability
20 patients, can you I suppose tell us more about your 10:45
21 experience with your group of patients? You've said
22 they were higher ability compared to when you were
23 working in other group rooms during the first seven
24 months. How did those experiences compare in terms of
25 the activities with patients? 10:46

26 A. In our group, as I've said before, they were more able
27 in terms of, they had little personal care needs. They
28 could articulate their needs and wishes. There was a
29 good range of abilities. They could interact with each

1 other quite often and with staff. They were higher
2 ability as we would refer.

3 33 Q. Okay. And so just in terms of the patients then
4 attending your room or your group, the same patients
5 essentially attended in the same group every day? 10:46

6 A. Correct.

7 34 Q. Yes, and then in terms of what the patients actually
8 did during their time in terms of enrichment or
9 learning or stimulation, you've said that a normal day
10 in Moyola was very structured with activities set out 10:46
11 on a timetable and that patients were there, I suppose,
12 in the morning and afternoon but would return to the
13 ward for lunch. In terms of the types of activities,
14 who was responsible for planning that set timetable of
15 activities? 10:47

16 A. That would be the responsibility of the day care
17 worker.

18 35 Q. Okay, and so did you have, in terms of your role in
19 that, could you provide us with a bit more information
20 about that? 10:47

21 A. Based on their likes and dislikes and based on if they
22 have previous experience in day care, we could build up
23 a picture of how a suitable day care plan could be
24 initiated for the patient. However, it also needed to
25 link in with what the timetable would be generically 10:47
26 for the group room. So, in one sense, there was
27 personal choice, but at the same time we had a
28 structure that this is our generic timetable and we try
29 to marry the two as best as possible.

1 36 Q. Okay. In terms of then I suppose if I put it in this
2 way, when you describe planning the timetable, in terms
3 of the content of the activities so, for example,
4 you've described different learning or play activities,
5 was it the case that you essentially were I suppose 10:48
6 coming up with those activities or was it that there
7 were set activities that you could choose from?

8 A. We had our limited resources that we could come up with
9 but it would be my responsibility and my colleague to
10 come up with the activity choices for the patients. 10:48

11 37 Q. And did any, in terms of you coming up with the
12 timetable of activities, did you have any input from
13 the senior day centre workers that you've referred to,
14 or any of the therapeutic services, did they input that
15 into your planning in terms of what patients were able 10:49
16 to do or what would best suit them?

17 A. Things such as art therapy, we would offer that to all
18 patients if they would like to, because we thought it
19 was excellent. In terms of other activities such as
20 going to the swimming pool, obviously who would wish to 10:49
21 participate in that, we would encourage all to
22 participate. In terms of our direction of how it is
23 developed, that would mostly be the day care worker
24 would need to come up with those ideas.

25 38 Q. So was it yourself and your colleagues? 10:49

26 A. Yes.

27 39 Q. That then facilitated all of the activities apart from
28 you have referred to an art therapist?

29 A. Yes.

1 40 Q. Okay and one of the things that you have said that you
2 did during I suppose your interactions with the
3 patients, was that you recorded their levels of
4 interaction and progress and you assessed if they
5 needed further assistance with learning and 10:50
6 development. So I wonder can you tell us a bit about
7 what, in terms of assessing learning and development,
8 what was the assessment tool or what learning and
9 development were you assessing essentially?
10 A. How their mood was with staff and with other patients, 10:50
11 assessing their levels of enjoyment of the activities
12 that they were taking part in and also assessing, for
13 example, if something happens on the ward and they were
14 then in day care and assessing has that changed, for
15 example, in most cases it would be mood. For example, 10:50
16 if our activity that we offered, they found it
17 beneficial and they were in better behaviour or mood
18 afterwards, we could give a good report.
19 41 Q. So, would it be fair to say, and I'll I suppose
20 describe this to you and you can hopefully confirm if 10:51
21 it's right or not. Was it the case that then, you
22 know, in terms of assessing progress or learning if a
23 patient, for example, on a certain day had an art
24 activity and they seemed to not really engage with it
25 but then the following day they really enjoyed it and 10:51
26 then they kept engaging with it and then they built up
27 a habit or pattern of engaging and learning new skills
28 with holding the brushes or whatever the case may be,
29 that's the type of thing you would be assessing and

1 recording. Or would it be, for example, that you would
2 have some sort of an assessment tool or a checklist
3 from therapeutic services to check if patients were
4 meeting any sort of progress?

5 A. To a large degree it would be both. 10:52

6 42 Q. Okay?

7 A. But with regards to assessing, it would be quite
8 informal in nature.

9 43 Q. Apologies for cutting across you, whenever you say
10 assessing, was there any sort of tool that you had to, 10:52
11 in terms of a checklist or anything or was it more
12 informal than that?

13 A. No.

14 44 Q. Apologies, I cut across you there?

15 A. No, it would be quite informal in nature. No set tool 10:52
16 as such to follow.

17 45 Q. You have, in your statement, I suppose, contrasted your
18 experiences working as a day care worker in Moyola and
19 as a day care worker in the community. And, in
20 particular, you've described that in the community your 10:52
21 experience was that patients had a lot more, I suppose,
22 choices or autonomy around activities and it was less
23 structured whereas in Moyola it was more structured and
24 patients were supervised at all times and usually
25 confined to the one room. Can you, I suppose, provide 10:53
26 any insight into why you think or any reasons you think
27 it was more structured and supervised in Moyola than in
28 the community? For example, was that something to do
29 with the patients' level of need or was it to do with

1 staffing or resource issues?

2 A. Whenever I moved out to the community from MAH I found
3 the transition very difficult and management in the
4 community spoke to me two or three times and said
5 Phillip, you need to relax, things are a lot more free 10:53
6 flowing here and it is not as structured as it was
7 previously in your old job.

8 46 Q. Why do you think that was in terms of the difference in
9 approach in the community versus in Moyola?

10 A. It felt a lot less stricter. 10:54

11 47 Q. Okay, okay. I want to ask you now about communication
12 between Moyola staff and ward staff?

13 A. Okay.

14 48 Q. And also about record keeping. So to begin with you've
15 said that in the morning there was a handover to Moyola 10:54
16 by ward staff. If we deal with this in two sections,
17 existing patients and then new patients, okay. So in
18 relation to existing patients, you have said that
19 existing patients had day centre patient files and it
20 was the responsibility of individual staff members to 10:54
21 read a patient's file and if they had questions or
22 wanted to know more, particularly around risks, then
23 that was something that you have described phoning a
24 ward or making your own inquiries about. Whenever you
25 say it was the responsibility of the individual member 10:55
26 of staff to make those inquiries, is that something
27 that you were told to do or that you witnessed other
28 staff do during the first seven months, or is that
29 something you just, I suppose, took of your own

1 initiative?

2 A. It would be something that I took of my own initiative.
3 Some points did not give clarity so I wished to want to
4 know more information to get a better understanding,
5 but that would be my own initiative. So I would phone 10:55
6 the ward and try to ascertain the extra information
7 that I wanted to satisfy myself.

8 49 Q. Okay, then you've said at paragraph 10 that there was a
9 duty on other staff to tell Moyola staff of any new
10 risks involving a patient. In terms of that duty, was 10:55
11 there any sort of formal policy or instruction to you
12 or to staff that they had to pass on information about
13 risks in a certain way?

14 A. Not that I know of from the ward perspective. However,
15 I took it personally as common-sense, if something that 10:56
16 should be passed on, it should be passed on. And it
17 sometimes surprised us that when we did inquire about
18 some patients, for example behaviours, then when we
19 inquired about it then we were given extra information
20 which we were not told beforehand. 10:56

21 50 Q. CHAIRPERSON: Could I, I'm sorry to interrupt, could I
22 just ask about this. It's the normal culture I believe
23 in most hospitals for there to be a handover from one
24 shift to another so that the incoming shift will get
25 information about what happened overnight or on the 10:56
26 previous shift. Is that your normal experience or not?

27 A. It would be but what I refer to is extra information
28 that I'm not sure of, you know. But yes, there would
29 be a handover from me to the ward and the ward to day

1 care.

2 51 Q. CHAIRPERSON: was that happening naturally or --

3 A. It was.

4 52 Q. CHAIRPERSON: were you having to seek it?

5 A. It was naturally, yes. 10:57

6 53 Q. CHAIRPERSON: So you were getting the handover?

7 A. I was.

8 54 Q. CHAIRPERSON: But then you were seeking further

9 information?

10 A. Yes, as well, on the odd occasion. 10:57

11 CHAIRPERSON: Yeah, okay. Sorry to interrupt.

12 55 Q. MS. BERGIN: No, thank you Chair. So in terms of

13 further information that you found out when you phoned

14 a ward, for example, and I think in your statement

15 you've said that you might have been told that a 10:57

16 patient had a bad night or had PRN administered before

17 coming over, you've said that you don't know why some

18 staff volunteered information, more information at

19 handovers than others and that it may have been that

20 staff, ward staff were worried that if they told you 10:57

21 about an incident that then the patient wouldn't be

22 allowed or able to attend the day care centre. In your

23 experience were you able to, I suppose, refuse a

24 patient admission to day care centre or was anybody in

25 the day centre able to do that? 10:58

26 A. On very rare occasion, on very rare occasion. It was

27 frowned upon. If you had a time in day care you were

28 provided for it and so you would be very reluctant to

29 return a patient to the ward.

1 56 Q. what types of instances then would a patient be, I
2 suppose, refused admittance to a ward or returned to a
3 ward?
4 A. If they were displaying challenging behaviour, usually
5 involving a MAPA situation, to something more extreme 10:58
6 than other MAPA situations and we couldn't manage the
7 situation without additional help.
8 57 Q. Okay. I am conscious of the time, Chair?
9 CHAIRPERSON: we could certainly take a short break
10 now. Do you have any idea how much longer? 10:59
11 MS. BERGIN: we've still got a little way to go I think
12 that merits a break.
13 CHAIRPERSON: Absolutely fine, okay, we'll take a break
14 until about a quarter past and you'll be looked after
15 and we'll see you back in 15 minutes, thank you very 10:59
16 much indeed.
17
18 THE HEARING ADJOURNED FOR A SHORT PERIOD.
19
20 THE HEARING RESUMED AS FOLLOWS: 11:16
21
22 CHAIRPERSON: Thank you.
23 58 Q. MS. BERGIN: Yes, thank you, Chair. So, Phillip, we
24 were just dealing with handovers in relation to staff,
25 existing staff who were known to day centre staff. I 11:16
26 want to now talk about new patients. So you've said
27 when a new patient attended Moyola a senior staff
28 member would provide a verbal overview of the patient's
29 needs. When you say a senior staff member, do you mean

1 within Moyola or do you mean someone from a ward for
2 example?

3 A. That would be the senior day care worker.

4 59 Q. Okay. And how, in terms of sharing of that
5 information, was it just a verbal update or was that 11:17
6 recorded so that all of the staff working with that
7 patient would be able to access that information?

8 A. It would be a verbal handover and, from memory, there
9 would usually be a form that she would have got filled
10 out in conjunction with the ward to give to me. 11:17

11 60 Q. And we've heard about there being a specific day care
12 centre folder per patient?

13 A. Correct.

14 61 Q. So then if a new patient was handed over to Moyola for
15 the first time or brought to Moyola for the first time, 11:17
16 who would be responsible then for creating that file
17 and inputting that information into the file?

18 A. It would be myself, the day care worker.

19 62 Q. And in terms of then afternoon handovers, so when you
20 or your colleagues brought patients back to the wards, 11:18
21 you had said that you would provide a verbal update in
22 terms of handover and, again, in terms of that duty you
23 talked about before, was there any sort of formal
24 procedure from your side of things in terms of making
25 sure you provided information back to the wards every 11:18
26 day?

27 A. It was just not that I know of a formal, however,
28 that's just what we all did with each other, we
29 provided a verbal handover.

1 63 Q. Okay. when you say you all did, would it have been
2 your experience that your colleagues would also have
3 been doing the same?
4 A. It would be my experience, yes.

5 64 Q. Okay. I want to now move on to ask you about records 11:18
6 and how information about patients was shared between
7 departments in terms of written records. So, we've
8 talked about there being a day care file for every
9 patient and that was a physical file stored in the room
10 that the patient was allocated to? 11:19
11 A. Correct.

12 65 Q. So that the staff who were dealing with that patient
13 could access information about them. And some of the
14 things that you've said are included in that file would
15 be the unsettled behaviours or learned behaviours. In 11:19
16 terms of, I think what you've said in your statement is
17 that the particular parts of those behaviours wouldn't
18 be recorded because you would know what those
19 behaviours were, but did you record, for example, in
20 those files any sort of updates in terms of if a 11:19
21 patient had unsettled behaviour but, for example, the
22 frequency of that unsettled behaviour increased
23 significantly or decreased, is that something that you
24 would then have cause to go back and update the file
25 about? 11:19
26 A. Yes, we would be doing daily notes and so that be would
27 reflected in our daily notes, that information.

28 66 Q. Okay, so then within the file then we then have the
29 daily notes and the daily notes are handwritten notes?

1 A. They are.

2 67 Q. That were completed every day?

3 A. Correct.

4 68 Q. And placed on each patient's file?

5 A. Correct. 11:20

6 69 Q. You've said that would include, for example, if there
7 was an adverse incident in terms of a patient requiring
8 restraint or just your assessment as to the patient's
9 progress on a given day?

10 A. Correct. 11:20

11 70 Q. And in terms of who had responsibility for completing
12 those forms, if there was you and another colleague in
13 the room, did you always, I suppose did you divide it
14 up so you always completed it for the same patients or
15 did you both have input into the daily form? 11:20

16 A. It would be, we would have allocated patients to look
17 after, however, if my colleague was off, for example, I
18 would complete all their notes and likewise she would
19 do my notes. Sometimes we would ask the staff
20 assisting us to complete notes but generally, 99% of 11:20
21 the time it would be the day care worker who would be
22 responsible.

23 71 Q. In terms of those being daily reports, in practice were
24 they done daily and did anyone check that they were
25 being done daily? 11:21

26 A. Not that I recall that they were checked as such, there
27 would be a quarterly report that would be passed on to
28 management.

29 72 Q. Yes. In terms then of, I suppose, the daily reports

1 feeding into the quarterly reports, one of the things
2 that you had said was about unsettled behaviours and
3 how really only the staff members who worked with the
4 patients every day and who recorded those unsettled
5 behaviours would know what the unsettled behaviours 11:21
6 were for a particular patient?

7 A. Correct.

8 73 Q. And those wouldn't then be recorded on the daily
9 reports, it would just be recorded as unsettled
10 behaviour, it wouldn't specify what those were? 11:22

11 A. Yes, so the unsettled behaviour terminology, which
12 would be quite often used as said in the statement,
13 purposely vague, it would just refer people to what
14 their normal kind of unsettled behaviours would be
15 which might be highlighted on a separate sheet. 11:22
16 However, if there was new behaviours, that would
17 definitely be flagged up.

18 74 Q. And then in terms of then people, other people who were
19 reading those daily reports understanding what that
20 meant, so, you had said that the purpose or one of the 11:22
21 purposes of completing the daily and quarterly reports
22 is to feed into information available to those who were
23 creating the patient's care or behavioural plans?

24 A. Yes.

25 75 Q. So how was it communicated to them if they, how did 11:22
26 know what a patient's unsettled behaviours were? Was
27 that retained, a list of unsettled behaviours retained
28 in the main file or shared with them or how was that
29 information shared?

1 A. I don't know what the ward records were, in terms of
2 what their record of unsettled behaviour. However, if,
3 for example, a patient had three typical behaviours
4 that was given when they were already with us in day
5 care, I would have assumed when they left the ward or 11:23
6 at the start of day care, our senior day care worker
7 would have attained that information. So I knew then
8 that information, so I didn't need to repeat it back to
9 them each and every day.

10 76 Q. Yes. And another type of document then you've referred 11:23
11 to is an incident report. When you refer to an
12 incident report do you mean the daily report were you
13 then include details of incidents or do you mean there
14 was at some point a specific incident report?

15 A. There was an incident report. The terminology has 11:24
16 changed over the last number of years. It was, in
17 those days, referred to as an incident report, also
18 known as accident report form. That would be a large
19 document that would need to be completed giving very
20 specific details of the incident and that would be 11:24
21 given to different parties, to senior management, to
22 the ward and also day care. I think, upon reflection
23 there was, it made out three copies and you gave a copy
24 to each party.

25 77 Q. And would that be a separate type of document to, for 11:24
26 example, a specific document where you had to record
27 the use of restraint or MAPA, would that be different
28 to that or are those the same documents we are talking
29 about?

1 A. From memory initially it was just incident reporting
2 document. When MAPA forms were involved I think there
3 was an extra document for MAPA. Now, when that
4 started, I can't recall, but that was a new practice
5 for care workers to start to complete in addition. 11:25

6 78 Q. Okay. And then I suppose in terms of the final set of
7 documents then is the quarterly report. What I want to
8 ask you about that is you have said that that was
9 somewhere that you recorded, I suppose, a broader
10 overview rather than the daily, it was a broader 11:25
11 progress report. And you had said that, you know, you
12 would state if behavioural support was required. When
13 you say you were stating if support was required, was
14 that you essentially signposting then for the quarterly
15 report if you thought any extra support was required 11:25
16 for other professionals for the multidisciplinary
17 meetings?

18 A. It was an opportunity for me to pass on to my line
19 manager, i.e. the senior day care worker. To request
20 additional assistance. Now, if that is therapeutic in 11:26
21 some way or guidance from ward or medical means, that
22 was my opportunity to do that. It was a summary, in
23 essence, of how they had been over the last number of
24 months.

25 79 Q. Okay. And you refer to attending MDT meetings. Did 11:26
26 you attend those for every patient in your group or,
27 again, was that divided between you and your colleague
28 in the room?

29 A. It would be divided.

1 80 Q. And how often did you attend those or did they occur?
2 A. Generally it would be annually.

3 81 Q. Okay. And one of the, I suppose, comments that you've
4 made is that you felt that you were, I suppose, ignored
5 by the medical staff at those meetings. In terms of I 11:27
6 suppose your input to those meetings, were your
7 quarterly reports, were they part of those meetings or
8 were they on the agenda at those meetings?

9 A. The quarterly reports wouldn't be, as such, as part of
10 those meetings, I would also have my own day care 11:27
11 review notes I would take to these meetings and I would
12 put forward.

13 82 Q. So you had the opportunity then at the MDT meetings to,
14 I suppose, work through the agenda and speak out about
15 different issues? 11:27

16 A. Yes, I would talk about how things are getting on at
17 day care.

18 83 Q. And, I suppose, in terms of why you say you felt
19 ignored, do you want to explain that a bit, please?

20 A. Just from my academic learning and from just, I thought 11:27
21 it would be, we all have equal parties to this person's
22 support whilst they are staying in Muckamore. I just
23 felt that each and every time I did make some comments,
24 I felt personally there was not much comment in the
25 group about day care. It just seemed to be talking, 11:28
26 focusing on how things are on the ward or medical
27 issues and there was very little question and answers
28 to me. So I did feel a wee bit out of place.

29 84 Q. Okay. I want to move on now to patient supervision and

1 you had said that if a patient needed one to one
2 supervision for attending at the swimming pool for
3 example, that was provided. Who assessed whether a
4 patient needed one to one supervision like that?

5 A. It would be a male member of staff with male patients 11:29
6 and a female member of staff with the females. It
7 wouldn't be necessarily be, as such, one to one.
8 However if there was a patient needed, you know, close
9 supervision in terms of additional support, especially
10 in a pool setting, you would, you know, be beside them, 11:29
11 but you're not -- it's how you term as one to one but
12 it would just be staying close to them, making sure
13 they are okay whereas other patients may be more able
14 in the pool to, you know, enjoy the therapeutic
15 benefits. 11:29

16 85 Q. So that's something that you, I suppose, in practice
17 then assessed as you worked with patients; would that
18 be correct?

19 A. Correct, yes.

20 86 Q. And you've also said if you took patients on day trips 11:29
21 then you would have been made aware of any swallowing
22 guidelines. Now, were you trained in relation to any
23 sort of specific supervision for swallowing and for
24 patients with those types of needs?

25 A. To be quite honest I can't recall but I would assume I 11:30
26 was. How that was formally done in those days, I can't
27 recall. It is very much ingrained in how we do things
28 nowadays and we are very strict regarding that
29 practice, especially swallow guidelines.

1 87 Q. I appreciate you have said it's quite some time ago,
2 but can you recall, and if you can't please just say
3 so, was it that everyone, I suppose in terms of day
4 care centre staff or everyone on the excursion would
5 have been informed somehow that the patient had a 11:30
6 specific swallowing guideline or would there have been
7 just one person who was responsible for that?
8 A. I can definitely remember it was a lot of verbal
9 passing on of information and it would be my
10 responsibility to pass that on to someone who was 11:30
11 assisting me that has never been in my group. I would
12 pass on verbal guidance, if necessary.
13 88 Q. And in terms of then, I suppose, the patients that you
14 dealt with ordinarily, I mean were you dealing with
15 patients who had those sorts of swallowing guideline 11:31
16 requirements, regularly? You've said often patients
17 had, for example, biscuits and tea or coffee, so?
18 A. Yes, going from memory my group were quite able and it
19 could be a case of in my group there was no patients
20 that required swallow guidelines. That is probably 11:31
21 quite highly likely. As I do not recall any patients
22 needing additional support regarding their swallowing,
23 you know, when we offered the teas, coffees or snacks,
24 they were all able to eat and drink quite independently
25 with no assistance needed. 11:32
26 89 Q. Then moving on to patients that were deemed high risk,
27 who you said there was a policy that staff should not
28 be left alone with them. Was there any sort of formal,
29 written policy that you can recall or was it more a

1 matter of practice?

2 A. It was more a matter of practice and word of mouth.

3 90 Q. And in terms of then supervising or managing those high
4 risk patients, did you have any specific training in
5 relation to that when you went to Moyola? 11:32

6 A. No specific training, as such, just word of mouth.

7 91 Q. In terms of how a patient was, I suppose, categorised
8 as high risk, is that something that you were told
9 about or is that something that you, as a centre,
10 determined? 11:32

11 A. A lot of the communication at Muckamore is by word of
12 mouth and it is important to share that information
13 with your colleagues. That was very, very, a lot of
14 information was given by word of mouth.

15 92 Q. Okay, in terms of then, you said you didn't think there 11:33
16 were a lot of patients, from memory, that had I suppose
17 swallowing needs. In terms of the proportion of
18 patients that you were dealing with generally, were a
19 lot of those high needs or would there have only been a
20 few high risk, sorry, patients? 11:33

21 A. How do you mean by high risk?

22 93 Q. One of the things you have referred to is that you
23 weren't allowed to be or you weren't meant to be left
24 alone with a high risk patient in terms of patients who
25 had, I suppose, the propensity to injure staff or other 11:33
26 patients, in terms of the patients that you generally
27 dealt with in the day centre, were you dealing with
28 high risk patients a lot?

29 A. There was a few that would be deemed as high risk.

1 94 Q. okay?

2 A. Yes.

3 95 Q. And you've referred specifically to two incidents where
4 you were left alone with high risk patients, one when
5 you were punched and one when you were locked in a room 11:34
6 and had things thrown at you. In terms of how that
7 policy or, I suppose, practice was operated, what sorts
8 of things did you do practically to make sure that
9 staff weren't left alone?

10 A. It was a shortcoming on my part and my colleagues to 11:34
11 allow those circumstances to happen. I think, you
12 know, in an incident involving the recreation hall
13 where I was threatened, we assumed that the trainee was
14 in good form and the trainee or the patient just took
15 an umbrage for an unknown reason, a possible 11:35
16 opportunity to attack staff. In the other circumstance
17 when the other patient arrived at day care it was very
18 early in the morning and it was possibly a transitional
19 issue the patient struggled with and I happened to be
20 the person that was covering that group. I assume that 11:35
21 patient was not happy about it and took the opportunity
22 to attack me.

23 96 Q. In terms of both of those incidents, you've said that
24 in both instances you didn't use your personal alarm
25 and in the first instance you said that you didn't use 11:35
26 it because it was so early in the morning that you
27 didn't think other staff would be available or there.
28 Can you explain a bit more about why you didn't think
29 that they would be able to respond or there would be

1 nobody to respond?

2 A. I think that's more of an afterthought. It happened so
3 quickly, they walked in and they immediately attacked
4 me and I ran out. It possibly, looking back, it would
5 have been better to set off the alarm and then also try 11:36
6 to leave the room.

7 97 Q. No, that's fine. Then the second then incident, I just
8 wanted to ask you about it because you had said that
9 you didn't use your personal alarm on the second
10 occasion which was in the recreational hall because it 11:36
11 was too far away. Whenever you say too far away, if
12 you can help us understand, do you mean that physically
13 the alarm was out of range or do you mean that there
14 wouldn't have been time for somebody to come and assist
15 you? 11:36

16 A. No, the nature of the different buildings at Muckamore,
17 it is not there anymore, however there was a
18 recreational hall as we would refer to and it was not
19 connected to the system, the electronic system of the
20 personal alarms which were for use at wards and day 11:37
21 care.

22 98 Q. All right, thank you. And I want to now ask you about
23 your experiences with restraint and seclusion?

24 A. Okay.

25 99 Q. So we'll start with seclusion and you've said that 11:37
26 during your time in Moyola there were no seclusion
27 rooms but you've said that sometimes if a patient
28 needed maybe to settle they would be left in a room and
29 sort of given space by themselves. Were they brought

1 into another room or was it that you would, everyone
2 else would essentially leave the room?

3 A. It was essentially we would leave the room to protect
4 other patients and, at times, protect the staff. And
5 our opinion was that as long as we keep an eye on the 11:37
6 patient, make sure they are okay, obviously if they
7 need extra support we would go back into the room. We
8 were not preventing them from leaving the room but if
9 they wrecked the property, that's okay, that can be
10 replaced but for safety we thought it was important to 11:38
11 remove the other patients.

12 100 Q. So the patients were essentially monitored in those
13 situations?

14 A. Monitored.

15 101 Q. And the door wasn't locked? 11:38

16 A. No, no, they would just be monitored.

17 102 Q. In terms of that happening, is that something that you
18 use as a technique or that happened often or --

19 A. It was a rarity, it was a rarity. It's not something
20 we would actively adopt. 11:38

21 103 Q. And is that the sort of circumstance that would be
22 recorded then on the daily reports if that were to
23 happen?

24 A. It would be, yes.

25 104 Q. And I just wanted to ask you briefly, and I know I am 11:38
26 jumping around a bit because we are talking about
27 Moyola, but just on the topic of seclusion, we're going
28 to come to later your experiences in Cranfield 2, did
29 you have any experience of seclusion techniques during

1 your time on Cranfield?

2 A. Recently whenever I worked there?

3 105 Q. Yes?

4 A. No.

5 106 Q. No. Sorry -- 11:39

6 A. No, no.

7 107 Q. That's very helpful, thank you. Going back then to
8 restraint, you've said that you did MAPA restraint
9 training during your first few months in Moyola. You
10 said that it didn't occur at the very beginning for a 11:39
11 few months. Do you know why that was?

12 A. I think there is issue regarding getting trainers and
13 there was already people booked in.

14 108 Q. By the time you were then allocated your own room or
15 your own group after seven months, were you trained by 11:39
16 then?

17 A. Oh, yes.

18 109 Q. And in terms of any refresher training during those two
19 years, I think you said that you thought you had one
20 session, is that right, can you recall any others? 11:39

21 A. Yes, we would get a refresher training every year.

22 110 Q. Right okay?

23 A. Standard practice.

24 111 Q. You had said in terms of the frequency of restraint
25 techniques being used on Moyola that they would have 11:40
26 occurred weekly and in your room in particular you and
27 your colleague would have had to do them maybe once or
28 twice a month?

29 A. Correct.

1 112 Q. In terms of initiating or deciding that a restraint
2 procedure had to be adopted, who was able to make that
3 decision, is that something that you as a care worker
4 could decide to do?

5 A. It would be a decision that I could make alongside my 11:40
6 colleague, we were both day care workers and we make a
7 collective decision as to if it is needed.

8 113 Q. And in terms of then your training and then how that
9 worked in practice, was that very much a matter of last
10 resort if diversionary or verbal de-escalation 11:40
11 techniques had been exhausted?

12 A. It would be.

13 114 Q. And you gave an example of a patient who had a
14 particular, I suppose, issue with being restrained on
15 the ground and that you adapted your techniques in 11:41
16 terms of restraint to make sure you caused them less
17 distress. Would, I suppose, the ability or the
18 desirableness or appropriateness of restraining
19 somebody is that something you would have had any input
20 from, from ward staff or therapeutic services in terms 11:41
21 of a certain approach to restraint tailored to certain
22 patients?

23 A. From recollection it was by word of mouth. This was an
24 experience this patient had had some time ago so if
25 MAPA techniques were to be initiated, avoid as much as 11:41
26 possible, if -- avoid going on to the ground because
27 that would be very upsetting for the individual. We
28 were able to support her, even through MAPA, but not go
29 to the ground because that would be traumatic for her.

1 115 Q. So, were you able to, I suppose, in line with restraint
2 training tailor that restraint to the needs of patients
3 that you got to know?
4 A. Yes, yes.

5 116 Q. And in terms of the procedure for managing other 11:42
6 patients, was that -- you've said that you would
7 essentially, I suppose, get other patients and staff
8 out of the room or out of the space, is that something
9 that you were actually trained to do or was that just
10 more a matter of initiative in terms of assessing the 11:42
11 situation at the time?
12 A. It was initiative and word of mouth, just general way
13 of doing things amongst staff, that's what we would
14 talk about. But I didn't recall any training, as such,
15 to kind of advise on that guidance. 11:42

16 117 Q. And after a patient had been restrained was there a
17 procedure, or what was the practice that you followed
18 in terms of, you know, dealing with the patient? Were
19 they assessed by anyone, were they monitored?
20 A. They would be assessed and monitored by myself and my 11:43
21 colleagues who are currently supporting them.

22 118 Q. And were patients ever injured during the use of
23 restraint?
24 A. Not that I know of in terms of whenever I was doing
25 MAPA. 11:43

26 119 Q. In terms of, you said earlier in your evidence to the
27 Inquiry that in terms of patients being returned to
28 wards --
29 A. Yes.

1 120 Q. So then when a restraint had been, a procedure had been
2 used then a member of your team then would have
3 notified the ward to let them know and then a patient,
4 depending on the circumstances, would perhaps then be
5 brought back to the ward. And in terms of then, we 11:43
6 talked earlier about the use of specific restraint
7 forms, before there was a specific restraint form was
8 the use of restraint recorded somewhere?

9 A. That's a good question. If there was, if there was an
10 intervention it would be recorded on the daily notes. 11:44
11 When it actually started, the actual MAPA forms as such
12 started, I can't recall exactly. If it was, it would
13 be recorded obviously in daily notes and it would be
14 recorded in the incident report form. They almost went
15 hand in hand. If there was a MAPA or what we would 11:44
16 refer to a restraint incident, it most likely would
17 have been an incident as such, it is obviously
18 significant in nature, it needs further, you know,
19 consultation so it needs to be formalised in a more
20 formal manner. 11:44

21 121 Q. When the actual restraint forms were brought in you
22 would have completed those and then who would they have
23 been sent to or circulated among?

24 A. They would have been sent to a senior day care worker.

25 122 Q. And in terms of then, I suppose, any review of the 11:45
26 restraint, what had happened, any opportunities for
27 lessons learned or was there any opportunity for that?

28 A. I don't recall any, you know.

29 123 Q. So after a restraint, for example, you sent off a form

1 and then was there, as a matter of course, a meeting
2 then to discuss that or anything?

3 A. Sometimes, you had your senior day care worker come
4 back to you and they would say, they would say some
5 advice or some guidance or how they would have 11:45
6 responded to what they heard about what happened
7 yesterday, for example.

8 124 Q. I want to now discuss the issue of resettlement very
9 briefly. Did you have any involvement in resettlement
10 policies or procedures at Moyola? 11:46

11 A. Unfortunately not.

12 125 Q. And in terms of specifically, I know you said not, I
13 just want to ask you this question; in terms of the
14 activities that were done with patients, and we know
15 that patients had different care plans, was it ever the 11:46
16 case that any of the activities that were done with the
17 patients in the day centre were tailored to assist them
18 with their transition into the community? Was anything
19 tailored in that way?

20 A. I can only speculate -- 11:46

21 126 Q. In your experience?

22 A. In my experience I could only speculate that what they
23 did in day care was passed on to the resettlement
24 parties.

25 127 Q. Okay. You have referred in your evidence to attending 11:46
26 a meeting where a patient had returned to Muckamore
27 after a community placement hadn't been successful. In
28 terms of the patients that you worked with, was it
29 common or not common that you would be working with

1 patients who would be coming back, that you would be
2 seeing again having come back out of the community?

3 A. It wasn't common.

4 128 Q. And you've also told us about another meeting with a
5 patient who was quite fearful about a resettlement into 11:47
6 the community and that she was quite afraid about that.
7 Were you aware of any types of professional advocacy
8 services or supports that you could point patients to
9 in relation to engaging with staff about resettlement?

10 A. No. 11:47

11 129 Q. No. So, for example, like Bryson House or Patient
12 Client Council or Mencap?

13 A. No.

14 130 Q. In terms of staffing at Moyola, you've said that there
15 were times that there were agency or bank staff, was 11:47
16 that a regular occurrence?

17 A. A rarity.

18 131 Q. Rarely?

19 A. Very rarely.

20 132 Q. And when they were in Moyola would it be that they 11:48
21 would be there, for example, days at a time or would
22 they be there for longer periods, or just depends?

23 A. It just depends.

24 133 Q. Okay. And in your experience just, having bank or
25 agency staff working with you, did that create any 11:48
26 particular challenges in terms of your daily work at
27 the centre?

28 A. Not significantly. Obviously you briefed them and gave
29 them as much information that they would need to know

1 regarding the patient. However, the nature of their
2 job is they are coming from the ward so they would have
3 got quite a lot of information, I assume, from the ward
4 before coming to day care. Their role in day care was
5 to support the individual usually on a one to one and 11:48
6 come to day care for those short number of hours and
7 then go back to the ward for the remaining end of their
8 shift.

9 134 Q. Okay. In terms of oversight, one of the things you've
10 said is that you were uneasy about the lack of 11:49
11 oversight you felt in MAH and that nobody really knew
12 what went on in there. Just in terms of that comment,
13 are you referring when you make that comment to your
14 time in Moyola in terms of that Muckamore experience
15 between 2008 and '10 or does that also include your 11:49
16 more recent time in Cranfield?

17 A. It would be my experience when I originally worked in
18 Moyola, whenever I was asked to give a statement, which
19 I have done recently, I made a pass remarkable comment
20 along the lines of even in my current workplace in the 11:49
21 last week I have had a visit from an unannounced RQIA
22 inspection. I have also in the same week had an
23 internal monitor unannounced visit our centre and also
24 a senior management call unannounced, and that's in a
25 one week period. There are three different parties 11:50
26 unannounced checking, in other words, how we are
27 getting on and that's a complete contrast to my time in
28 Muckamore.

29 135 Q. And in terms of that time in Muckamore, you've said in

1 your statement that you don't recall or certainly
2 remember any instances of external bodies like the RQIA
3 coming in or the Board members in terms the Trust who
4 weren't working there normally coming in and inspecting
5 or overlooking what was happening. Did you though, for 11:50
6 example, ever see members of the Board or senior
7 management within the Trust or within I suppose
8 Muckamore, not just Moyola, doing inspections or walk
9 abouts or spot checks or any sort of oversight?

10 A. Not in a formal manner. There may be senior day care 11:51
11 management would call in and say hello very briefly.
12 But it was very informal and they were usually going to
13 see the senior day care workers for a meeting, but it
14 wasn't a check up or asking questions as such.

15 136 Q. Okay. In terms of complaints and concerns and how 11:51
16 those were dealt with or raised, you've said that
17 reporting incidents involving patients and staff wasn't
18 welcomed by your line manager and that when you did
19 complete incident reports that it was made clear to you
20 really not to do so and then because you were 11:51
21 discouraged from doing so you then stopped essentially
22 or didn't do it as often, didn't fill out reports as
23 often. Why do you think that was the case?

24 A. I have no idea. It left a strong impression on me,
25 that experience, it's very vivid in my head. I am 11:52
26 being basically frowned upon for repeatedly going back
27 to management and filling out accident or incident
28 report forms. So after that, the amount of forms I
29 filled out reduced significantly.

1 137 Q. And when you, for example, raised a complaint or filled
2 out a form and you had an interaction with your
3 manager, did you ever push back in terms of their
4 approach?

5 A. I didn't know how to, how to take it further. It was 11:52
6 just a case of, you know, you have to do what you're
7 told to do. And I think when we are chatting with
8 colleagues it does go along the lines of, you know,
9 that's just the way things are, you know, that's just
10 the culture. 11:53

11 138 Q. And in terms of, I suppose, a formal staff complaints
12 procedure, at that time what was your awareness of
13 that?

14 A. I didn't know that there was such a one.

15 139 Q. And you've said that in your experience you felt that 11:53
16 staff were just expected to tolerate injurious
17 behaviour from patients and not complain and you've
18 said that, although you were discouraged from
19 reporting, that you did still report some instances.
20 So you've said in particular that you reported the two 11:53
21 incidents that we've talked about in relation to the
22 high risk patients with being locked in a room and then
23 being punched. When you reported those to your
24 manager, what was the response that you got?

25 A. It was just a cursory, she smirked and kind of laughed 11:53
26 and 'thanks for letting me know, Phillip'.

27 140 Q. In terms of, I suppose, incidents with patients, were
28 you ever injured in the course of those?

29 A. I've been injured a number of times, yes.

- 1 141 Q. And in terms then of what was done at the time, was
2 there an immediate sort of response, were you given a
3 break, were you first aided or --
- 4 A. No, the thinking on my part was it's important to
5 record the information and pass it on to management. 11:54
6 After that I didn't have any thought of, okay, this is
7 the support I would like to get at all or this is the
8 response, it was just recorded when and if I deemed
9 necessary.
- 10 142 Q. You've referred to other staff and sort of overhearing 11:55
11 staff or talking to staff about whether or not to
12 report complaints or incidents and then sort of staff
13 coming to the view that there was no point. When you
14 say, I suppose, or when you talk about other staff
15 experience, do you mean staff specifically under your 11:55
16 line manager or are you talking generally in terms of
17 Moyola?
- 18 A. Generally throughout the whole Moyola we would see each
19 other during lunch breaks, you know, or some people
20 might go out for a smoke but it would be just talking 11:55
21 to each other. If you talked about the support from
22 management it was that's just how it is, that's the
23 nature of our job.
- 24 143 Q. In terms of reporting things directly to your line
25 management, did you ever report or I suppose go over 11:55
26 their head in a sense and report things to the overall
27 Moyola manager or to other senior staff?
- 28 A. No, no, I did not.
- 29 144 Q. Can you help us with why?

1 A. It goes to the feeling of, I just felt quite uneasy
2 with the amount of people who were related to each
3 other in the work setting and it did make me feel quite
4 uncomfortable to push against that, if I were to upset
5 people. 11:56

6 145 Q. And I'm going to come to that in a minute, just before
7 I do I wanted to ask you, do you know if there were
8 any, I suppose, complaint mechanisms for patients? So
9 if patients ever brought complaints to you were you
10 able to point them in the direction as to how to make a 11:56
11 complaint or were you ever in receipt of complaints
12 that you had to deal with on behalf of patients?

13 A. If there is any types of complaints, as such, it would
14 be quite informal in nature how it is dealt with and
15 that would be expressed both verbally and in a written 11:57
16 form to, on a handover if it was in written form it
17 would be on my note, daily notes or recorded reports
18 which the medical team on the wards would see sight of.

19 146 Q. Okay. I now want to turn to what you've described as
20 the culture in Muckamore. And there's one occasion 11:57
21 that you've described where, or sets of occasions,
22 where staff would be gossiping I suppose with other
23 staff about patients, about information about patients
24 and those staff were related. So in terms of that
25 general gossip on the wards, did you think that that 11:57
26 was normal behaviour between staff or is that something
27 that you thought was very unprofessional or
28 inappropriate?

29 A. I found it quite unprofessional. I had no experience

1 of what is right and what is wrong, so to me it was
2 just normalised to a certain degree. And it was very,
3 very common amongst many staff to talk about patients,
4 talk about incidents, including in front of other staff
5 and including in front of other patients, it made 11:58
6 little to no difference.

7 147 Q. And whenever you say that was common, the context that
8 you've provided us to that was staff who were related
9 to each other, now without mentioning any names, is
10 that the sort of thing that you saw happen just between 11:58
11 staff who were related, or is that something that you
12 would have seen happen commonly with other staff who
13 weren't related as well?

14 A. It would happen in both, related and unrelated.

15 148 Q. Okay. You referred to an incident involving an agency 11:59
16 worker who you were told was bullied and couldn't work
17 on a ward after she had reported a nurse's behaviour in
18 relation to a patient. That I suppose really, and what
19 you've said about complaints, really seems to suggest a
20 closed culture where complaints weren't welcomed, I 11:59
21 think that's really what you've described. And part of
22 that you've referred to is in relation to close family
23 connections within Muckamore. Was there anyone else or
24 were you ever able to speak to anyone else within the
25 much bigger Muckamore structure about any of that in 11:59
26 terms of very senior management?

27 A. There was no-one to talk to apart from my work
28 colleague with regards to supporting each other and
29 dealing with this colleague who we knew was a lovely

1 lady who worked with us, but there was no avenue to
2 seek additional support.

3 149 Q. You said in your statement that you felt that what
4 happens in Muckamore stays in Muckamore. Was that
5 comment, in terms of what you meant by that, are you 12:00
6 referring to family relationships within Muckamore or
7 was it a management culture generally or where do you
8 think that sort of culture came from?

9 A. I just felt that there was no external bodies or
10 persons that interacted with what was happening in 12:00
11 Muckamore to feel that, you know, guidance or
12 supervision. So if something were to happen in
13 Muckamore how do other people find out about it, that's
14 just a feeling as such.

15 150 Q. And were you aware of any types of whistle-blowing 12:00
16 policies, was that something you were ever told about
17 during your time there?

18 A. No, definitely not, definitely not.

19 151 Q. I want to ask you, I have only got two more topics I 12:01
20 want to ask you about. The final one relating to your
21 time in Moyola is in relation to support. You have
22 said that you found your experience there with very
23 challenging behaviours of patients and, I suppose, the
24 culture there to be very stressful and you didn't feel
25 supported by senior staff. Now, you've said that the 12:01
26 culture at Muckamore was to speak to a manager if you
27 needed guidance or support, but that that support was
28 conditional or based on, depended on what issue you
29 raised. So when you say that the culture was to seek

1 guidance and support from managers, was that something
2 that you had experience of or were told by your manager
3 to come and seek support from them?

4 A. So, in essence, like, my role was to report something
5 that I felt I needed to report to a manager because 12:01
6 that's what you do. However, the response was barely
7 nothing, if anything. It was more okay, it felt like a
8 tick box exercise. But very rarely you would get
9 guidance or further comment. Sometimes you did.

10 152 Q. So there were occasions when you did? 12:02

11 A. There was, yes.

12 153 Q. You said it was depending on issues, what sort of
13 issues?

14 A. It would be, for instance if there was an untoward new
15 behaviour I would pass it to the manager, they would 12:02
16 then pass it to the ward and the ward would respond and
17 the senior would then come back to me and advise me on
18 that particular topic. That would be kind of quite
19 common.

20 154 Q. Okay, and in terms of then, apart from actually 12:02
21 reporting specific incidents and concerns, in terms of
22 your experience as a staff member there, did you ever
23 make your line manager or anybody else, in terms of
24 senior staff, aware that you were struggling in terms
25 of dealing with those behaviours and your experience 12:02
26 there?

27 A. I would just say I'm finding it difficult but the
28 common response from my management and my colleagues
29 was this is just the nature of the job.

1 155 Q. And did you feel, in terms of staffing levels or in
2 terms of your training did you, how did you -- did you
3 feel that they prepared you or you were well enough
4 equipped for dealing with challenging behaviours?
5 A. To be honest, I was naive. I did not know any 12:03
6 different. This is just the way it is. I did not know
7 any different. I can reflect back and make a lot of
8 comments about it but not -- at the time this was all
9 very new to me.

10 156 Q. The final question that I have for you is then, you 12:03
11 returned 12 years later to Cranfield 2 and you were
12 ward based this time. And you, I think it's fair to
13 say you describe a much more positive experience, would
14 that be fair?
15 A. Yes, I found that I could talk for hours and hours 12:04
16 about my experience more recently, totally enriching,
17 wonderful experience. I don't have anything to fear.
18 As I've said, many people, whether on CCTV footage
19 watching me or not, it doesn't make a difference, we
20 are here to do a job and support the patients as best 12:04
21 we can. But the culture, the atmosphere is so, so much
22 better, yeah.

23 157 Q. In terms of that I suppose significant change that
24 you've described, what would you say or what do you
25 feel is the core reason that there has been that, the 12:04
26 change that you experienced in approach to patients?
27 A. I just feel it's more professional. It's definitely
28 more caring, more individualised and it doesn't have a
29 bad atmosphere about it.

1 158 Q. I have no further questions for you but the Panel may.
2 A. Okay, okay. Thank you.
3 CHAIRPERSON: Professor Murphy first.
4
5 MR. WARD QUESTIONED BY PROFESSOR MURPHY: 12:05
6
7 159 Q. PROFESSOR MURPHY: It's been so helpful to hear all
8 that about the day service. I think you are the first
9 person we've heard from about it. I have just got a
10 couple of questions. You said at one point that the 12:05
11 behaviour therapist would sometimes visit and that some
12 of your clients had behaviour support plans?
13 A. Yes.
14 160 Q. Had you been trained in behavioural support at all or
15 was it completely new to you? 12:05
16 A. No training at all.
17 161 Q. And so do you think staff in Moyola were able to stick
18 to those support plans or were they rather things that
19 stayed in the file and nobody, you know, everybody
20 ignored them? 12:06
21 A. To be honest, I think the support plans, to me, didn't
22 seem that difficult to understand and they would be
23 verbally explained as well by the behavioural therapist
24 for us to initiate those guidelines based on their
25 actual written work. 12:06
26 162 Q. So you felt that people were able to implement them in
27 the Moyola situation?
28 A. Yes.
29 163 Q. Did you ever find that people were very reluctant to go

1 back to the ward at the end of the Moyola day? Did
2 anyone have meltdowns about the thought of going back,
3 for example?

4 A. Now that you mention, there was the odd occasion when
5 that happened. Whether they articulated it, most often 12:07
6 they wouldn't be articulating but they would be
7 reluctant to leave the room.

8 164 Q. And what happened in that situation?

9 A. We'd seek guidance from our senior and on occasion we'd
10 seek guidance from the ward as well. 12:07

11 165 Q. But on the whole what happened was somebody would just
12 come back and --

13 A. They eventually of their own willing returned to the
14 ward with us or the ward staff would come and encourage
15 them to return to the ward. 12:07

16 166 Q. Okay, thank you. One other question, did you have any
17 training in safeguarding?

18 A. I can speculate, I must have, I assume so.

19 167 Q. But it didn't stick in your mind?

20 A. It doesn't stick in my mind but I would like to think, 12:08
21 even at that stage, there would be standard training.
22 Yeah, I would say yes. I could be wrong.

23 168 Q. One last question, you've told us quite a lot about the
24 day care file that you constructed for the guys that
25 were in your room? 12:08

26 A. Okay.

27 169 Q. Who else would have seen that day care file? Was it
28 entirely something you and your colleague were
29 constructing that didn't really go anywhere else?

1 A. That would be correct, it would stay in our group room.
2 However, if the senior day care worker wished to see
3 sight of it or my colleagues wished to see sight of it,
4 they were allowed to.

5 170 Q. But, for example, if someone was being resettled nobody 12:09
6 would come over to Moyola and say oh, can I just have a
7 look at his file to see what kinds of things he was
8 doing with you, how he liked it?

9 A. There was very rarely any resettlement involvement,
10 very rarely. I don't recall any occasion at all that 12:09
11 they sought sight of the file, no.

12 PROFESSOR MURPHY: okay, thank you.
13
14 MR. WARD QUESTIONED BY THE CHAIRPERSON:
15 12:09

16 171 Q. CHAIRPERSON: Just two short topics from me. One is
17 just to understand the structure of a day care worker's
18 hierarchy, as it were?

19 A. Okay.

20 172 Q. You went in as a Band 5? 12:09

21 A. Correct.

22 173 Q. would there have been a Band 6 day care worker above
23 you?

24 A. There was a senior, what banding they were, I do not
25 know. 12:09

26 174 Q. Right, but there was a management structure as it were,
27 within day care work?

28 A. Correct.

29 175 Q. So when you came across issues or one of your number

1 came across issues that concerned you, why couldn't you
2 feed it up through your own day care worker structure?

3 A. Our day care worker structure would be there was two
4 senior day care workers and each of the day care
5 workers were allocated one of the seniors to refer to. 12:10
6 I was referred to one of the seniors and if there is
7 any issues, that was my line manager as such that I
8 would refer to. That was the only avenue that I knew
9 of.

10 176 Q. But, for instance, one of the comments you made was 12:10
11 what happens in Muckamore stays in Muckamore. Did you
12 express concerns to your own line manager?

13 A. Regarding?

14 177 Q. Anything that you saw in MAH, for instance when you 12:11
15 were assaulted and nothing seemed to happen, did you
16 express --

17 A. Each and every time, each and every time, yes, each and
18 every time. However, there was not really a response
19 as such. You know, there was obviously, you know,
20 sorry to hear, Phillip, you got hurt, I'll let the ward 12:11
21 know. But that was pretty much almost it. It was
22 quite informal.

23 178 Q. And in terms of being sort of dissuaded from filling in
24 a form?

25 A. Yes. 12:11

26 179 Q. Did that come from your own line management as well?

27 A. It did, yes, she seemed very frustrated, laughing at me
28 and frustrated at I kept coming into her office filling
29 out forms whenever I started working in Muckamore. It

1 left a mark on me.

2 180 Q. The last thing I wanted to ask you about is just about
3 the activities that you were able to assist patients
4 with in Moyola. You would be in one of the group
5 rooms? 12:12

6 A. Correct.

7 181 Q. And this was 2008 to 2010, wasn't it?

8 A. Yes.

9 182 Q. The first period that you were there. So what sort of
10 activities did you partake in that the patients seemed 12:12
11 to enjoy?

12 A. It could be artwork, it could be academic work, it
13 could be cookery. We would go on to the Cosy Corner
14 for something to eat or a snack. It could be a bus
15 outing, a walk around the grounds, watching some TV, 12:12
16 having a quiz, telling stories.

17 183 Q. And that would happen through the day?

18 A. Through the day, through the week, yes, yes.

19 184 Q. And the patients presumably would seem to engage in
20 that? 12:13

21 A. Oh, yes, yes very much so.

22 185 Q. And enjoy it?

23 A. Yes.

24 CHAIRPERSON: That's all I have. I just want to agree,
25 if I may, with Professor Murphy, it has been very 12:13
26 useful indeed to hear from you. You are, I think, the
27 first person in that position of day care worker that
28 we've heard from, so thank you very much indeed for
29 coming to assist the Inquiry.

1 A. No problem.

2 CHAIRPERSON: Thank you. All right I think our next
3 witness is at 2 o'clock.

4 MS. BERGIN: Yes, Ms. Kiley is dealing with that
5 witness. 12:13

6 CHAIRPERSON: Thank you very much indeed. Okay,
7 2 o'clock.

8

9 THE HEARING ADJOURNED UNTIL 2.00 PM.

10

13:34

11 THE HEARING RESUMED AS FOLLOWS:

12

13 CHAIRPERSON: Thank you very much.

14 MS. KILEY: Good afternoon, Chair and Panel. Chair
15 this afternoon's witness is A3, and you can see that 13:57
16 the screens are up as one of our anonymity measures.
17 The witness is not at the table yet because there is an
18 application for a Restriction Order, Chair, so I
19 propose to make that now for your consideration before
20 bringing the witness in. 13:58

21 CHAIRPERSON: Sure.

22 MS. KILEY: I'd ask to protect the application itself
23 that the usual order be made over the application.

24 CHAIRPERSON: Certainly, if for the purposes of the
25 application the feed to Room B can please be cut and 13:58
26 the only people remaining in the room should be CPs,
27 lawyers and those who have signed the confidentiality
28 agreement.

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RESTRICTED SESSION

OPEN SESSION

CHAIRPERSON: I can indicate publicly that there will be a Restriction Order in relation to one part of this statement and we will go into closed session when that happens.

14:00

WITNESS A3, SWORN, QUESTIONED BY MS. KILEY:

14:00

CHAIRPERSON: A3, can I welcome you to the Inquiry. We have met before on one occasion. What's going to happen is that Ms. Kiley, as you know, is going to take you through your statement and the first part of that is just that you can sit there and listen and read and follow along and confirm, if that's right, that the statement is accurate. You will then be asked questions about Ms. Kiley. You have been given anonymity, so can I just suggest you take your evidence slowly because there is only so much I can do, obviously, if you do decide to reveal your own name, I can't do very much about it. So, just bear that in mind, okay, Ms. Kiley.

14:01

14:01

186 Q. MS. KILEY: Thank you. Hello A3, we have met briefly before your evidence today and I've explained the procedure. So just to recap, as you know the first thing I have to do is to read the statement you have made to the Inquiry into the record and then I'll ask

14:01

1 you some questions about it. I can see there you have
2 a copy of your statement in front of you; is that
3 right?

4 A. That's right.

5 187 Q. You should also have a list of ciphers in front of you 14:02
6 and you will hear whenever I read your statement that I
7 am not saying a number of the names of staff members to
8 whom you refer, but instead will refer to them by
9 cipher. If you want to have that in front of you to
10 follow along, that might assist. And during your own 14:02
11 evidence if you do wish to refer to a staff member by
12 name would you check the cipher list first before doing
13 so and refer to them by their cipher instead?

14 A. Okay.

15 188 Q. Thank you. So your statement is dated the 2nd of 14:02
16 November 2023 and I'll commence reading now.

17

18 "I, A3, make the following statement for the purpose of
19 the Muckamore Abbey Hospital Inquiry.

20 I have no documents to attach to my statement. 14:02
21 Throughout my statement I may refer to a number of
22 documents which I no longer have in my possession.

23

24 My connection with MAH is that I was the Adult
25 Safeguarding Lead for the Learning Disability 14:02
26 Programme, employed by the Belfast Health and Social
27 Care Trust from September 2019 to October 2020. At
28 that time my role focused on MAH due to an Improvement
29 Notice that had been recently imposed by the RQIA.

1 The relevant time period that I can speak about is
2 between September 2019 and October 2020.

3
4 I understand that the time period to which I can speak
5 is outside the timeline for the Operation Turnstone 14:03
6 criminal investigation but it is within the terms of
7 reference of the Inquiry.

8
9 I am a qualified social worker and approved social
10 worker. My professional qualifications are Diploma of 14:03
11 Higher Education in Social Work, Bachelor Degree in
12 Professional Development in Social Work, Post Graduate
13 Diploma in Mental Health Social Work, Specialist Social
14 Work Qualification as..."

15 14:03
16 And it says there "ASW" but you have alerted me to the
17 fact that it should say "ASG"?

18 A. No, sorry, ASW is correct in that instance, it was for
19 approved social worker.

20 189 Q. Than you. So that reference is: 14:04

21
22 "... is specialist social work qualification as ASW for
23 the purpose of the Mental Health Northern Ireland Order
24 1986 and a Master's Degree in Applied Social Studies
25 (Social Work Leadership). I am registered with the 14:04
26 Northern Ireland Social Care Council NISCC.

27
28 I feel very anxious giving information in relation to
29 senior colleagues.

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During my time at MAH I was Band 8A. I was employed by the Learning Disability Programme of the Belfast Trust. The context of this role was that it was a new post created following following the outcome of an inspection by the RQIA. I do not have a copy of this inspection report. The RQIA had continuing concerns about MAH and had made a number of recommendations on foot of this inspection report. The purpose of this post and my role was to address some of these concerns. My recruitment was a normal, open process of application, short listing and interviewing. The role required a social worker background and a minimum level of experience. Suitably qualified social workers from any health and social care trust could apply. I did not have any family or friends working at MAH.

14:04

14:04

14:05

I did not have an induction when I commenced by role at MAH. I believe this may have been because this was a new role and because, as a Belfast Trust employee, I was already familiar to some degree with MAH and MAH safeguarding processes. I did meet with the divisional social worker, H425, who was a frequent source of advice for me. The type of advice I sought from her was around things like the detail to be captured on the incident database or how she felt the procedures could be strengthened. I would seek her support when there was a complex case. H425 was the liaison with RQIA in relation to safeguarding.

14:05

14:05

1
2 My first impression of MAH when I took up this role was
3 negative. I felt that I had a lot of work to do to
4 bring staff on Board due to the impact of the RQIA
5 inspection, the ongoing PSNI investigations and MAH 14:06
6 staff suspensions. In fairness to the staff, this post
7 been quickly created and there was little time for
8 introductions. I had been in and out of MAH in my
9 previous role and there was no structured introduction
10 or induction. I am not sure why this was. I felt that 14:06
11 there were limits to what I could achieve in relation
12 to adult safeguarding in light of the various PSNI and
13 MAH investigations. I am not sure whether there was
14 buy-in from MAH staff. This is my overall general
15 perception and examples of why I felt this include poor 14:06
16 attendance by staff at meetings, and reluctance to
17 speak to ASG staff by some staff.

18
19 On an individual level, there were a number of MAH
20 staff who did try to engage. Others, I felt, were 14:07
21 unnecessarily defensive. I think that communication
22 may have been an issue. For example, I overheard some
23 MAH staff talking, whose names I do not recall, about
24 their impression that the safeguarding concerns were
25 being overblown and that this was simply a case of CCTV 14:07
26 detecting restraint techniques known as Management of
27 Actual Or Potential Aggression, MAPA, being poorly
28 implemented. Overall I felt a defensiveness from MAH
29 staff when I began working there for these various

1 reasons.

2
3 The matters to which I can speak are about the support
4 around managing adult safeguarding ASG incidents, not
5 in relation to particular incidents as such, although I 14:07
6 may refer to certain incidents by way of examples.

7
8 I would not often have been on the wards at MAH but I
9 was responsible for implementing procedures around
10 governance and bringing staff on Board with those 14:08
11 procedures. I dealt with how safeguarding incidents
12 were reported and investigated. H425, the divisional
13 social worker, who was the head social worker over all
14 of the Learning disability services had devised a new
15 set of procedures for dealing with the safeguarding 14:08
16 processes within MAH. These new processes had been
17 communicated to MAH staff prior to me starting at MAH.
18 These procedures were specifically to address the
19 points raised in the RQIA Improvement Notice. My role
20 was to implement all of the new processes and 14:08
21 procedures. I did not retain a copy of the Improvement
22 Notice after leaving MAH but I recall that the RQIA
23 required improvement in the recognition and reporting
24 of ASG incidents and the protection planning at ward
25 level. I was involved in the implementation of ASG... " 14:08

26
27 On that occasion, it should be ASG so I will correct
28 that and re-read the sentence.

29

1 "I was involved in the implementation of ASG
2 improvements required by the RQIA Improvement Notice.

3
4 I would have been on the wards in MAH occasionally, but
5 that would not have been a regular occurrence. The 14:09
6 referral process was such that any safeguarding
7 incident was reported by any member of MAH staff on an
8 electronic computer system, known as PARIS, to the
9 safeguarding team on a form known as an ASP1. These
10 ASP1 forms would have come to us as new referrals when 14:09
11 we logged on to the PARIS system. Visitors or family
12 could also make referrals by contacting any member of
13 the safeguarding staff or hospital staff.

14
15 I felt that the atmosphere, approach and application of 14:09
16 safeguarding depended on the ward manager/nurse in
17 charge. There were a range of approaches to
18 safeguarding at ward level. For example, some of the
19 wards, i.e. Erne, were particularly anxious about
20 safeguarding and would have reported every small 14:09
21 concern, including things which were not safeguarding.
22 Other wards had a better understanding of the process
23 or more confidence in decision making. An example of
24 this would have been Cranfield ward. I think in that
25 case this was due to the ward manager, H67, 14:10
26 communicating appropriately and effectively with me and
27 my team.

28
29 My concern was when wards did not communicate, for

1 example, Ardmore ward. In Ardmore's case the staff on
2 that ward would have made referrals but it was harder
3 for us to see the intervention following the referral
4 and to appreciate whether our recommendations had been
5 acted on. It was hard for me to see whether the 14:10
6 interventions or other recommendations I and my team
7 had made as there were poor communication follow up
8 from some wards. I could not gauge the effectiveness
9 of our team's recommendations due to the lack of
10 responsiveness of some wards. 14:10

11
12 The safeguarding team consisted of me as the
13 safeguarding lead, and one social worker Designated
14 Adult Protection Officer, a DAPO. The DAPO and I would
15 pick up the incidents which were referred via ASP1 14:11
16 forms or verbally by family or visitors and the DAPO
17 was responsible for investigating, which included
18 watching any CCTV, speaking to the patient if possible,
19 speaking to the family, speaking to the staff, and
20 reporting any incident to the PSNI when the relevant 14:11
21 criteria were met. We had access to the CCTV room by
22 requesting a key from the manager's personal assistant.
23 It also involved devising a protection plan in
24 consultation with any relevant staff such as ward staff
25 and day care staff. 14:11

26
27 A social worker attached to the ward would support the
28 ward to implement the protection plan. Forensic
29 patients, being patients with learning disabilities who

1 are undergoing or have previously undergone legal or
2 court proceedings, were treated in the same way as
3 other patients on the other wards. However, forensic
4 patients' history, behaviour, interactions with staff
5 and other patients would have had to be considered as 14:12
6 part of protection plans. This posed challenges
7 sometimes as forensic patients were held on Six Mile
8 ward and there was limited scope to move them.

9
10 All of these tasks would not normally have been within 14:12
11 my role as safeguarding lead. They would have been
12 carried out by the DAPO and a social worker as
13 investigating officer. However, there was so much
14 being reported that I had to support the tasks normally
15 carried out by the social worker, investigating officer 14:12
16 and DAPO. There were a number of ASG referrals. These
17 would be recorded in various locations within MAH. I
18 do not have access to ASG referrals during my time at
19 MAH, but believe this data will be held by the Belfast
20 Trust... " 14:12

21
22 Presumably that should be, is that right?

23 A. I assume so.

24 190 Q. "The DAPOs and I tried very hard but we were
25 overwhelmed with paperwork, processes and demands. 14:13
26 Certain staff were trying to work with us, however,
27 many staff were dismissive and did not see the value of
28 what we were doing. I will go into each of these
29 aspects in more detail below.

1
2 I did witness some good patient-centered care in MAH
3 and positive working relationships between staff and
4 patients. An example of this was when I visited the
5 day care centre or saw arts and crafts or beauty 14:13
6 sessions taking place in Ardmore. However, I also high
7 levels of boredom and frustration among patients, staff
8 standing around talking rather than being actively
9 involved with patients, and a lack of imagination in
10 providing stimulating suitable activities. Poor 14:13
11 interactions between some MAH staff and patients,
12 together with a lack of activities for patients would
13 have appeared to have led to an increased number of ASG
14 incidents. Difficulties with staff numbers had an
15 impact. There was a high number of incidents of 14:13
16 patients being aggressive to each other and also
17 allegations against MAH staff. There were a high
18 number of referrals to ASG for the reasons set out
19 below.

20 The threshold and process for reporting safeguarding 14:14
21 concerns at MAH was changed. The regional policy
22 provides two definitions to be applied in ASG concerns,
23 "adult at risk of harm" and "adult at risk of harm and
24 in need of protection". All the patients, by virtue of
25 their learning disability and their in-patient status, 14:14
26 automatically fell into the first definition. The
27 second definition is met when there is a concern that
28 another person is causing deliberate harm and
29 intervention is needed to protect that patient. The

1 process laid down by the policy allows for appointed
2 persons, ward managers or a nurse in charge in this
3 instance, to manage lower level referrals, that is
4 where no need for protection from deliberate harm is
5 identified by way of an alternative safeguarding
6 response. 14:14

7
8 Where a protective response was required, the referral
9 is sent to a DAPO to respond and investigate. A
10 decision was taken, I'm not sure by whom, that all 14:15
11 safeguarding concerns within MAH should go to DAPOs.
12 This was understandable in the context of serious
13 concerns at the time but it created many problems. The
14 workload was immense. Patient and families' anxieties
15 was heightened as everything was deemed adult in need 14:15
16 of protection and MAH staff anxieties were increased.

17
18 There was a lot of anxiety and confusion within MAH
19 amongst staff as to what should or should not be
20 referred as a safeguarding incident. To attempt to 14:15
21 deal with this the DAPOs and I took a number of steps,
22 including providing support sessions in person or via
23 Zoom to help staff with completion of ASP1s. There
24 were also opportunities at the many meetings described
25 later in this statement to seek advice and 14:15
26 clarification. We also operated an open door policy
27 and were very happy for any staff member to visit us
28 for advice guidance.
29

1 The new procedures dictated that every small incident
2 that could possibly be interpreted as safeguarding
3 should be reported and that every referral be accepted
4 as a potential safeguarding incident. I will try to
5 explain this in more detail. Imagine a patient bumps 14:16
6 into a chair as they walk past it, maybe hurts their
7 toe, that is not appropriate for a safeguarding
8 referral. The ward manager could deal with that using
9 other processes. But the anxiety and lack of
10 understanding was so high that it would be referred to 14:16
11 us in some instances, so we would check it out, maybe
12 even view CCTV and complete a lot of paperwork. It
13 took a lot of time to conclude that this was an
14 inappropriate referral. Meanwhile everyone is highly
15 anxious and the atmosphere is tense. 14:16

16
17 The "at risk of harm" category allows for staff to
18 manage the incident to explore what happened and
19 implement their own plan to try and prevent this harm." 14:17

20
21 I'm going to pause there, A3, because you have already
22 alerted me to the fact that you have a minor
23 modification to that sentence?

24 A. It should say "the ward manager or other senior staff",
25 it wouldn't just be any member of staff on the ward. 14:17

26 191 Q. So that reference to staff in the first line should be
27 "ward manager or senior staff"?

28 A. That's correct.

29 192 Q. I will read that in with that correction.

1
2 "The "at risk of harm" category allows for the ward
3 manager or senior staff to manage the incident to
4 explore what happened and implement their own plan to
5 try and prevent this harm. Staff can always seek the 14:17
6 advice of a DAP0 if they are not sure. Sometimes it is
7 appropriate to refer this type of concern to ASG,
8 depending on the context of the situation. The new
9 processes in MAH removed this layer and these incidents
10 would all be referred to ASG. In the context of MAH 14:17
11 this is perhaps understandable but it created a lot of
12 anxiety for patients, families and staff and a lot of
13 work for just two safeguarding staff.

14
15 The second definition, "adult at risk of harm and in 14:18
16 need of protection" must always be referred to
17 safeguarding. This would then be investigated,
18 referred to the PSNI where criteria was met and a
19 protection plan implemented. The safeguarding team
20 audited the protection plans on patient records to 14:18
21 ensure that these protection plans were appropriate and
22 available to MAH staff at each ward handover and
23 throughout their shift. We conducted these audits on a
24 monthly basis.

25 14:18
26 We were so busy because we were dealing with all these
27 types of incidents and also historical ones. Old
28 incidents regarding discharged patients were coming
29 back as inquiries were raised and these incidents had

1 to be reopened. Former patients or family members were
2 contacting MAH to report incidents. Even if the
3 incident had been investigated previously, we would
4 look at it again, which is correct as patients and
5 families needed that reassurance, but there was too
6 much for two people to do. We could only go on the
7 available notes so we generally were not able to
8 provide any new information. A third person was added
9 to the team, H251, who was a social worker DAP0.

14:18

10
11 There was a huge volume of work for only two to three
12 people in the team. MAH had around 50 patients at that
13 stage. In the normal course of things, working to the
14 regional policy, one DAP0 should have been enough with
15 social workers completing the investigating officer
16 role, but MAH was a very different environment. In
17 comparison, in the community teams the four team
18 leaders were also DAP0s and were responsible for
19 approximately 1,500 clients including any safeguarding
20 referrals.

14:19

14:19

14:19

21
22 The safeguarding team was swamped with very paperwork
23 heavy process driven tasks. It involved endless
24 reporting and recording and we had little resource do
25 that. We had no issue accepting referrals and trying
26 to support staff to implement protection plans and
27 safeguard patients, but we did not have the resources,
28 the staff buy-in or the management support to be
29 successful. We had no administrative support although

14:20

1 the social work team administrative assistant helped
2 out.

3
4 The DAPO and I were based in MAH at the time. The
5 atmosphere generally in MAH was not very welcoming or 14:20
6 supportive with the exception of a few individuals. I
7 do not wish to disclose their names.

8
9 I was managed by senior staff in the community, Belfast
10 Trust, not by MAH senior staff so I did not fall into 14:20
11 the normal structure in terms of support for staff and
12 management. My line manager at Belfast Trust while I
13 was at MAH was H406.

14
15 The DAPO has responsibility for making decisions about 14:20
16 whether a safeguarding referral is appropriate and how
17 it should be investigated. A DAPO's job, with the
18 support of investigating officer, social worker, is to
19 advise, co-ordinate an investigation, implement a
20 protection plan and decide if referral to the PSNI is 14:21
21 necessary. Where a criminal offence is known or
22 suspected, the DAPO will contact the PSNI to discuss
23 the matter with the PSNI officer, Public Protection
24 Unit, and agree if the incident should be investigated
25 as a single agency, PSNI or Social Services or joint 14:21
26 protocol, PSNI and Social Services.

27
28 It would be my band, Band 8A Safeguarding Lead or the
29 Band 7 DAPO's job to make these safeguarding decisions.

1 On several occasions senior management of MAH made it
2 clear that they disagreed with our decisions and were
3 unhappy with our approach. I feel very uneasy
4 providing the names of these individuals. This did not
5 stop me from doing my job as I did what I knew was 14:21
6 right and in line with policy but I felt unsupported as
7 I knew that senior management often disagreed.

8
9 The DAPOs and I still did our jobs and referred
10 incidents to the PSNI even with the understanding that 14:22
11 I was upsetting someone more senior. I felt it was
12 better to have the PSNI advise a referral was not
13 appropriate rather than risk not referring something
14 that should have been with the PSNI.

15 14:22
16 There were two different management streams. The
17 safeguarding team and I were community staff managed by
18 the community side of the programme and everyone else
19 at MAH was hospital staff, managed by the hospital side
20 of the programme. In a sense that made it easier for 14:22
21 me to go against the senior management of MAH as I
22 answered to my own senior manager. However, it also
23 made it more difficult because I was not really made to
24 feel welcome at MAH and I felt that I was doing
25 something wrong in someone's else's house. 14:22
26

27 The MAH manager at the time was H300 and the manager
28 above him was H627. No-one went out of their way to
29 say to me, 'no don't do that', however, I felt that I

1 was viewed with suspicion and was seen as making waves
2 as MAH. There was a very protective feeling around the
3 nursing staff from various members of the senior
4 management team. I understand the anxieties around the
5 ASG investigation, but felt that the defensiveness and 14:23
6 resistance I encountered was unnecessary and unhelpful.
7

8 There were some more receptive staff members at MAH but
9 I felt that the ASG team were always having to excuse
10 ourselves or explain ourselves to try to find a way in. 14:23
11 Initially incident numbers dropped a little and I felt
12 we were making some progress, but the incident
13 described earlier at paragraph 28 and the attitudes
14 around it changed my mind.

15
16 The fact that I left after a year demonstrates that I
17 did not feel like the new procedures were working or
18 that I would be able to be successful in my role. I
19 had no confidence that attitudes and culture in MAH
20 embraced ASG. 14:23

21
22 MAPA is a taught system of safely restraining someone
23 and moving them if they were behaving aggressively
24 towards someone else or hurting themselves. Some staff
25 in MAH were overheard saying they believed the PSNI 14:24
26 investigation was about poorly executed MAPA and
27 believed that the safeguarding team were creating
28 problems. We were not in a position to correct them on
29 that. The safeguarding team actually knew very little

1 about the PSNI investigation. Even as Safeguarding
2 Lead, I knew very little about it.

3
4 Trying to do the job was completely overwhelming and I did
5 not feel professionally safe. I felt that I needed to 14:24
6 move as the job was completely unmanageable and I was
7 not supported. The new procedures did have a certain
8 degree of success but were not sustainable and outside
9 of the regional policy. We raised awareness of
10 safeguarding and improved understanding within MAH to a 14:25
11 small degree. I did not feel like I was ever going to
12 achieve enough as there seemed to be an unwillingness
13 to really do what needed to be done. There will always
14 be safeguarding incidents but they should not be
15 tolerated, no matter how minor. For example, if we 14:25
16 recommended that two patients be separated because they
17 repeatedly hit or threatened each other, we would be
18 told that this was not possible due to limited space
19 and that was that, leaving them at risk of hurting each
20 other again. 14:25

21
22 Senior management regularly disagreed with me. I
23 should not have had to explain to senior staff why
24 referrals were being made and why I had spoken to the
25 PSNI. This was my decision and within my job role. 14:25
26 I did not understand how, with what I believe was
27 something like 70 suspended members of staff and all
28 referrals regarding staff going to senior management,
29 comments dismissing ASG concerns could come back from

1 senior management.

2
3 There were several opportunities every week or month to
4 review and discuss ASG incidents. These opportunities
5 are described below. 14:26

6
7 On every ward there was a daily safety brief covering
8 all types of safety issues. The ward social worker,
9 not the DAP0 or I, although we could attend if we chose
10 to and we did go to some of these briefings, would 14:26
11 attend and ensure safeguarding was included. That is
12 25 meetings, five wards times five safety briefings,
13 that a social worker could be attending each week.

14
15 While I was not employed by MAH directly I would have 14:26
16 had the same level of access to patient information as
17 MAH staff.

18
19 There was a live governance meeting each week looking
20 at all governance issues including safeguarding. This 14:26
21 was chaired by the Clinical Director and was attended
22 by all ward or day care managers, Psychology, medical
23 staff, an allied health professional manager and
24 ancillary manager, at least one social worker and
25 someone from safeguarding. 14:27

26
27 Each ward also had a specific safeguarding meeting each
28 week which the DAP0 chaired. All staff were invited,
29 including medical staff, Psychology, and day care staff

1 in an effort to ensure everyone contributed to safety
2 planning. We would look at all referrals and go
3 through the protection plans. We checked if the plans
4 were working and whether any amendments were required
5 to be made. We asked if further information was
6 required or any updates required to the plans. There
7 were five meetings per week, one per ward.

14:27

8
9 Every month we had a safeguarding forum, usually
10 chaired by the divisional social worker or myself,
11 where a representative from every department of MAH was
12 invited, including nursing, Psychology, medical, allied
13 health professionals, catering and cleaning staff.
14 This was very poorly attended. There would have been
15 over 20 staff invited to attend. On average from
16 memory, only around six staff attended these meetings.

14:27

14:28

17
18 There was an Assistant Service Managers (ASM) meeting
19 every month where ASMs, three senior nurses, and a DAPO
20 would discuss each ward and review any actions needed
21 to improve safeguarding.

14:28

22
23 We also attended the monthly ward manager's meeting
24 that the divisional nurse chaired. Either the DAPO or
25 I attended part of that meeting to raise the profile of
26 safeguarding. We tried to make the message positive if
27 possible, pick up on any good practice, but we also
28 said whatever was needed providing critical feedback if
29 required.

14:28

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On one hand it felt like we were shouting safeguarding from the rooftops with all these meetings, but on the other hand I felt like we were not being heard and not making any progress. I appreciate there were huge challenges and staff shortages, however I felt our advice fell on deaf ears.

14:28

I initially used a vacant office but when that post was filled I was left with no office, despite being in a crucial senior role. I either worked from a laptop on my knee in the DAPO office or sometimes I went to one of the Belfast Community offices which were located in the Everton Complex, Crumlin Road. I felt it was important to be on site though so I was in MAH as much as possible. I asked senior management to find me an office but this never happened. There was no administrative support to assist with the large volume of paperwork we were required to complete. The social work team administration assistant helped as much as she could but this was not her role.

14:29

14:29

14:29

We started to track safeguarding referrals in a complicated data sheet which detailed the date, the time of day, the area the incident occurred, the ward and what else was going on at the time. The purpose was to try to see patterns and trends and look at what was happening. This data sheet was maintained and stored electronically by the social work department

14:29

1 administrative assistant. I cannot recall the exact
2 name of the folder however it was likely named "ASG
3 safeguarding referrals" or something similar. The
4 DAPOs and I had access to the data sheet and we shared
5 the information from it at the monthly safeguarding
6 meetings. 14:30

7
8 The data sheet did highlight some patterns. It
9 demonstrated had a high number of patients hitting
10 other patients at meal times. We tried to address this 14:30
11 and asked catering if they could do two sittings but we
12 were told that for health and safety reasons this was
13 not possible. We tried to see if we could send some
14 patients to the cafe, for example to address some of
15 the trigger points. When we drew a blank or our ideas 14:30
16 or suggestions were not possible, it all just seemed to
17 stall, nothing changed. Some staff did simple things
18 like spreading out all of the tables. They had an
19 awareness and were trying. Other staff faces went
20 blank and you could see their eyes roll when one of us 14:31
21 walked onto the ward.

22
23 I recall H67, as I have mentioned above, who really
24 tried hard. He came to H283 and me several times to
25 ask what more he could do. He made the effort and 14:31
26 understood the need. I would not go as far as to say
27 that others were obstructive but they just were not as
28 on board with what was required.

29

1 At times we would walk onto the wards and the staff
2 would be standing around the nurses station. We
3 frequently saw this on CCTV too and they all moved as
4 soon as they saw us.

14:31

5
6 H301, whose job title I believe was co-director, was in
7 post when I started. I felt she was very supportive,
8 and approachable. I was confident she would make a big
9 difference but she moved to a new post and H627 then
10 came into her post. H627 was not supportive at all.

14:32

11 H300 found supporting ASG difficult. This may have
12 been for many reasons. We sat in different management
13 structures and he was trying to improve morale in the
14 hospital. My impression was that ASG was seen as
15 creating further tension.

14:32

16
17 I was left feeling unsafe to the point that I had to
18 leave. My feeling unsafe came from a number of
19 factors, including understanding that the senior
20 management disagreed with ASG decisions and seeing that
21 I was not viewed as part of the senior team in MAH as
22 evidenced by office space not being made available and
23 poor attendance at meetings. I think I would still be
24 in the role if I felt safe and supported.

14:32

25
26 I thought in taking up the post I would implement
27 processes and make a difference. I quickly realised
28 there was too much going against me. The processes
29 were far too laborious and complex and the atmosphere

14:32

1 was not receptive.

2

3 H283 and I viewed any incident that was complex or we
4 needed to know more about on CCTV. We watched all
5 incidents where a staff member was the alleged
6 perpetrator..."

14:33

7

8 CHAIRPERSON: Do you need to pause?

9 A. I'm just pointing something out that's --

10 CHAIRPERSON: If we just take it off the screen for the
11 moment just in case there is something. Have we missed
12 a cipher or are we all right?

14:33

13 193 Q. MS. KILEY: No, we're okay. There is a name in the
14 next paragraph which I am not going to say, but it's
15 not ciphered, it's a first name only but I don't intend
16 to say it. Thank you.

14:34

17

18 "H283 and I viewed any incident that was complex or we
19 needed to know more about on CCTV. We watched all
20 incidents where a staff member was the alleged
21 perpetrator. Sometimes this cleared the issue up
22 easily or led to a PSNI referral. We had to rely on
23 the ASMs to identify the staff for us. I do not know
24 the name of the person..."

14:34

25

26 And you say what you think the name might possibly be.

27

28 "...who operated the CCTV. At the beginning we had to
29 make an appointment with him to watch the CCTV which

14:34

1 could take a week or more to organise. I did not feel
2 that this was right and I had to insist on us being
3 trained ourselves so we could view the CCTV on the same
4 day something was reported. This was supported by
5 H425.

14:34

6
7 Contemporaneous CCTV viewers who were former Belfast
8 Trust staff and who I believe were employed by the
9 Belfast Trust on a sessional basis came in and took
10 part in a programme to watch a random selection of
11 CCTV. I believe there were around six individuals,
12 mostly retired social workers who were employed. I do
13 not recall their names. They checked if anything was
14 missed that should have been reported, this did pick up
15 some incidents which were reported such as the one
16 described above.

14:35

14:35

17
18 I did deal with concerns and complaints from families.
19 These concerns and complaints would come to me via
20 telephone and/or meetings requested by families. I do
21 not recall ever seeing any formal written complaint
22 about safeguarding. Complaints we dealt with were
23 informal and managed by phone call or meeting with the
24 family. We also met the MDT and with families who had
25 made more general complaints to the hospital management
26 to provide an ASG perspective.

14:35

14:35

27
28 In relation to the reporting of risks with staff to
29 external bodies this would have mainly lay with other

1 members of the senior management team. I knew that I
2 could raise issues with NISCC in relation to MAH social
3 care staff but I do not recall having to do this during
4 my time at MAH. Decisions about staff suspension or
5 disciplinary action were not within my remit.

14:36

6
7 In relation to corporate nursing support, I recall that
8 the divisional nurse, H315, was approachable when I had
9 questions about nursing practice and perhaps if I
10 needed some support about making some changes happen.
11 She was helpful to me.

14:36

12
13 In relation to line management at MAH my manager, H406,
14 was not a member of MAH staff and was based in Belfast
15 Trust. She would have been on site in MAH on occasion
16 and may have visited me. H425 would have been my
17 supervisor within MAH. H425 was not based in MAH but
18 was very frequently there.

14:36

19
20 There were lots of layers trying to identify
21 safeguarding incidents but this left us drowning in a
22 sea of work which could not possibly be processed. I
23 felt like we never made headway as there was so much of
24 it and our efforts were not well received.

14:36

25
26 I have worked in various adult safeguarding roles since
27 2017. I enjoyed the role and wanted to improve
28 systems. I accepted the MAH role as I hoped I could
29 improve the safeguarding responses there. I strongly

14:37

1 believe that adult safeguarding should be treated as a
2 core concern in all health and social care settings
3 with extensive levels of training, resources and
4 governance. I did not see safeguarding taken as
5 seriously as it should have been by all the staff while 14:37
6 I was at MAH. Safeguarding is a whole system issue.
7 It should be considered as part of recruitment,
8 training, governance, every aspect of every service for
9 patients and service users. No patient or service user
10 should experience harm or abuse and no family member 14:37
11 should have to worry that this might happen to their
12 loved one. The culture of all services should actively
13 promote ASG as everyone's responsibility with everyone
14 understanding and playing their part and fully
15 embracing it. It is not something that belongs to just 14:38
16 one team or social workers.

17
18 At MAH safeguarding felt like an afterthought and I saw
19 that MAH staff did not feel that safeguarding was part
20 of their role. I believe this is fundamentally wrong, 14:38
21 safeguarding is everyone's responsibility."

22
23 And then if you turn over the page you give some detail
24 about giving evidence and you sign the declaration of
25 truth and that is dated the 2nd of November 2023. 14:38
26 So, A3, having heard me read that out and, subject to
27 the corrections you've already identified, are you
28 content to adopt that statement as your evidence before
29 the Inquiry?

1 A. I am.

2 194 Q. The good news, A3, is because you have adopted it I am
3 not going to ask you to go through every single matter
4 that you have raised in your statement again, but there
5 are some issues that I want to pick out and deal with. 14:39
6 And the first thing I wanted to ask you about is the
7 nature of your role. You have told the Inquiry that
8 the title of your role was Adult Safeguarding Lead for
9 the Learning Disability Programme and you commenced
10 that role in September 2019 and you have also described 14:39
11 how you are a social worker by background.
12 Did you ever receive any specific training in respect
13 of working with learning disability patients?

14 A. Social work training is generic in nature, it doesn't
15 tend to focus in on any particular area of social work 14:39
16 so a qualified social worker can move to work in any
17 area. I have -- so I don't have specific training in
18 learning disability but I have a lot of experience in
19 working with learning disability. When I came into
20 post in Belfast Trust in 2016, there was a specific 14:40
21 learning disability induction that senior staff in
22 various disciplines provided information and I suppose
23 a training of some sort around things like autism,
24 managing challenging behaviours, MAPA, we all do
25 specific MAPA trainings at various levels depending on 14:40
26 the role. Then my approved social work training is
27 relevant as well because it is very specifically about
28 mental health which is a common comorbidity with
29 learning disabled adults.

1 195 Q. You referred to some training you received whenever you
2 came into the Trust in 2016, what role were you
3 appointed to --

4 A. I was a social worker with the community teams. That
5 standard learning disability induction was made 14:40
6 available to everybody coming into the learning
7 disability programme.

8 196 Q. Okay, so you got that whenever you came into the
9 community team in 2016?

10 A. That's right. 14:41

11 197 Q. But you didn't get any further specific learning
12 disability training whenever you moved to Muckamore in
13 2019; is that right?

14 A. That's right. I also had completed the specific
15 safeguarding training after 2016 but there was nothing 14:41
16 specific when I went to Muckamore.

17 198 Q. Okay. You explain in your statement that you weren't
18 employed by Muckamore directly, you were employed by
19 the Belfast Trust and you go on to tell the Inquiry
20 that your manager, your line manager, H406, was an 14:41
21 employee of the Belfast Trust but not based at
22 Muckamore; is that right?

23 A. That's right.

24 199 Q. Is it right then that the staff that you were working
25 with at Muckamore in your new role had a different 14:41
26 management structure to you?

27 A. That's right. Although Muckamore is part of Belfast
28 Trust so we are all ultimately employed by Belfast
29 Trust and Muckamore was part of the wider learning

1 disability programme of care, although we sat within
2 separate management structures.

3 200 Q. Yes, I just want to understand a little bit more about
4 how that worked because, as you describe, there are
5 separate management structures but Muckamore is itself 14:42
6 part of the Belfast Trust?

7 A. That's right.

8 201 Q. So where do those separate management structures meet?

9 A. I suppose they would have met at a higher level than I
10 was working at, they would have met probably at 14:42
11 co-director level whenever the various senior staff
12 below that level were meeting and providing assurances
13 to that person. It's an interesting question because
14 when I was in Muckamore I never really felt that I was
15 in Belfast Trust as such or that I was in the learning 14:42
16 disability programme. Maybe it was to do with the
17 geographical nature but it just felt different as well.

18 202 Q. And I think you say elsewhere in your statement that as
19 a result of that management structure and the
20 differences in management structure it was perhaps 14:43
21 easier for you to go against senior management, the
22 senior management of Muckamore's decisions?

23 A. That's right. I think it worked in both ways. I think
24 it made it easier for me to make the decision that I
25 knew the senior Muckamore managers would not be happy 14:43
26 with because I knew my managers were supporting me with
27 it, but it also made it more difficult because the
28 managers in Muckamore weren't necessarily able to see
29 it from my point of view. So it felt like I was always

1 in the middle and trying to negotiate my way through.

2 203 Q. But you did you have a supervisor at Muckamore; is that
3 right?

4 A. That's right.

5 204 Q. H425? 14:43

6 A. That's right.

7 205 Q. So if you encountered a concern who was your first port
8 of call, was it your line manager or your supervisor?

9 A. It probably would have been my supervisor because she
10 was more au fait with the safeguarding processes in 14:44
11 Muckamore and with the issues then, although she also
12 wasn't based in the hospital she was there very often.

13 206 Q. Okay. And you did just refer to your earlier role in
14 the community team which you took up in 2016. In your
15 statement you do refer to having been in and out of 14:44
16 Muckamore in your earlier role. Is that the role you
17 are referring to that took you in and out of Muckamore,
18 the community team?

19 A. That's right, as a social worker in the community team
20 I would have went up to discharge planning meetings in 14:44
21 the hospital. I then became team leader and wasn't
22 doing so much of that but would have went occasionally
23 and then obviously when I got the safeguarding lead
24 post I was there all the time.

25 207 Q. In that earlier role how often would you have been in 14:44
26 and out of Muckamore?

27 A. I was only a social worker in the team for about six or
28 seven months before I became team leader, so I would
29 say probably maybe once or twice a month.

1 208 Q. And were there particular awards that you would have
2 visited on those occasions?

3 A. I think I was on, now my memory is going to go, I am
4 going to forget one of the names, I think I was on
5 Ardmore and the one next door was Donegore. I think on 14:45
6 those more than the others. The Cranfields were
7 admission wards so maybe not as frequently and the
8 other ward was a longer stay ward so probably Ardmore
9 and Donegore.

10 209 Q. Okay. Just to be clear, the matters that you describe 14:45
11 in particular in your statement arise from the period
12 of time whenever you were in the adult safeguarding
13 lead role?

14 A. That's right, that's right.

15 210 Q. Is the Panel then to take it that on those earlier 14:45
16 occasions whenever you were in and out of Muckamore,
17 you didn't see anything that gave you cause for
18 concern?

19 A. I didn't see anything that caused me concern then. I
20 wouldn't have had, I wouldn't have had like huge 14:46
21 amounts of access. I would have waited in the hallway
22 of the ward I was visiting, been taken into the
23 conference room that was meeting was in and been taken
24 out again through doors and corridors that I had no
25 access to without a member of the Muckamore staff 14:46
26 taking me so I didn't see or hear anything that
27 concerned me, but I equally had no opportunity to.

28 211 Q. When you took up the new role you described that it was
29 a new post?

1 A. That's right.

2 212 Q. And that it was created arising from RQIA inspections
3 and improvement notices. I think in particular at
4 paragraph 11 you refer to that and you say that your
5 role was to implement all of the new processes and 14:46
6 procedures and those procedures arose from an RQIA
7 Improvement Notice that you didn't retain. I am going
8 to ask you to look at a document on screen. If we
9 could bring up the additional documents, please, the
10 Inquiry has received an Improvement Notice. You can 14:47
11 see it's on the screen in front of you there, the
12 reference is IN000005, dated 16th August 2019. And in
13 fairness to you, you say that you didn't retain a copy
14 of any Improvement Notice but I want you to look at
15 this one with me. Can we make it smaller so we can see 14:47
16 that whole page please? So you can see hopefully there
17 on the screen the reference number and the date which I
18 have given you. If you look down to the final box,
19 that's entitled "failure to comply, 5.3 criteria, 5.3.1
20 ensuring safe practice and appropriate management of 14:47
21 risk" and the criteria are identified there, the
22 criteria that ought to be complied with. If we look
23 over the page to page 2, please. It's quite small on
24 the screen I think but as you can see that top
25 paragraph it says there: 14:48

26
27 "The Belfast Health and Social Care Trust has failed to
28 comply with the criteria above by failing to ensure
29 effective safeguarding arrangements are implemented and

1 ensured in Muckamore Abbey Hospital."

2
3 And in the paragraph below there is reference to an
4 unannounced inspection that was carried out by RQIA on
5 the 26th to the 28th of February 2019. And the notice 14:48
6 says:

7
8 "Our inspection team did not find evidence of effective
9 deployment of safeguarding referrals, of the
10 implementation of learning arising through safeguarding 14:48
11 investigations, or that outcomes from safeguarding
12 investigations were positively impacting patient
13 well-being. A structural disconnect between
14 professional staff was evident. In line with our
15 enforcement procedures we invited the Trust to an 14:48
16 intention to serve an Improvement Notice meeting on 7th
17 March 2019."

18
19 The next paragraphs refer to what was discussed at that
20 meeting. Then further down the page you can see 14:49
21 reference to another unannounced inspection on the 15th
22 to the 17th April 2019 and it said:

23
24 "Our inspection team evidenced limited progress in
25 relation to safeguarding arrangements. We remain 14:49
26 concerned about implementation of learning arising from
27 safeguarding investigations. Evidence that the
28 outcomes from safeguarding investigations were
29 positively impacting patient well-being. We note that

1 the meaningful implementation of protection plans was a
2 challenge. "

3
4 there is reference again to a further intention to
5 serve an Improvement Notice meeting. If you scroll 14:49
6 over the page you will see there are improvements
7 identified as necessary. Point one:

8
9 "To implement effective arrangements for adult
10 safeguarding at Muckamore Abbey Hospital and to ensure 14:49
11 that all staff are aware of and understand the
12 procedures to be followed with respect to adult
13 safeguarding. This includes:

14 (a) requirements to make onward referrals and/or
15 notifications to other relevant stakeholders and 14:50
16 organisations.

17 (b) that there is an effective system in place for
18 assessing and managing adult safeguarding referrals
19 which is multidisciplinary in nature and which enables
20 staff to deliver care and learn collaboratively. 14:50

21 (c) that that protection plans are appropriate;

22 (d) that all relevant staff are aware of and understand
23 the protection plan to be implemented for individual
24 patients in their care and that the quality and
25 timeliness of information provided to other relevant 14:50
26 stakeholders and organisations with respect to adult
27 safeguarding is improved.

28 2. Implement an effective process for oversight and
29 escalation of matters relating to adult safeguarding

1 across the hospital site. This should include ward
2 sisters, hospital managers, Trust senior managers and/
3 or the executive team as appropriate.

4 3. To implement effective mechanisms to evidence and
5 assure its compliance with good practice in respect of
6 adult safeguarding across the hospital." 14:51

7
8 Now is that the RQIA Improvement Notice which you have
9 referred to at paragraph 11 as giving rise to new
10 processes which it was your role to carry out? 14:51

11 A. I don't recall ever actually seeing the notice. I was
12 told by my line manager or my supervisor at the time,
13 H425, that my post was created in response to I would
14 assume that that's the right one but I don't recall
15 ever seeing it. 14:51

16 213 Q. Okay. And you referenced H425 there, you do say at
17 paragraph 11 that H425 had devised a new set of
18 procedures for dealing with the safeguard processes.
19 They were devised before you took up your role in
20 September 2019; is that right? 14:51

21 A. That's right.

22 214 Q. Can you describe to the Panel what those new processes
23 were and particularly how they differed from what went
24 on before?

25 A. I'm not sure how much I can comment on what went on
26 before because I didn't work there before. But, the
27 standard procedure would be that anybody, any member of
28 staff who has a safeguarding concern would complete
29 what was then an ASP1, which is the referral form, and 14:52

1 they manage it according to those two definitions that
2 you read out earlier. Either it's the lower level and
3 the ward manager can deal with it and implement an
4 alternative response, or they send it into the DAPO and
5 they make a further decision about how it should be 14:52
6 managed and investigated.

7
8 what changed then when I came into post was that that
9 layer of the ward manager making that decision stopped
10 and it was felt that everything should go by a DAPO to 14:52
11 provide that level of assurance. I notice that
12 Improvement Notice also talks about trying to make sure
13 staff were more aware. So, for example, when
14 protection plans were implemented there was a system of
15 folders that were begun to be kept on the ward, I think 14:53
16 they maybe were blue folders from memory, where all the
17 protection plans for each patient would have been kept
18 in that blue folder so no member of staff had the
19 opportunity to say I don't know what the protection
20 plan is, because not every member of staff would have 14:53
21 access to a computer during their shift, and some staff
22 not at all. So the idea was that this blue folder was
23 there, that they all knew they should read it and check
24 protection plans and if anybody came into the ward and
25 said what was the protection plan they would be easily 14:53
26 able to find that out. We had all those various
27 meetings that are described in my statement as well
28 which gave so many opportunities to raise safeguarding
29 concerns, to check if protection plans were effective

1 or not. We implemented the data sheet so that we could
2 try to look for trends and patterns. The safeguarding
3 staff and myself operated a very open door policy and
4 really encouraged or tried to encourage all the staff
5 to come and talk to us and tried to be very visible 14:54
6 ourselves within the hospital. And my colleague
7 offered support sessions to all the staff in the
8 hospital to help them understand what a safeguarding
9 concern might look like and how to complete the ASP1,
10 because not all staff seemed to have the confidence to 14:54
11 do that. So I think we put a lot of measures in place
12 to try to improve that understanding and that
13 confidence.

14 215 Q. DR. MAXWELL: Can I just clarify, when the policy
15 changed from having these two categories of 14:54
16 safeguarding concern, one that would be managed by
17 senior staff on the ward, and one that would have to go
18 to the DAPO, how was that decision made?

19 A. It was made before I came into post, so I can't
20 honestly answer that, sorry. 14:54

21 216 Q. DR. MAXWELL: Do you know of any consultation there was
22 about this?

23 A. I don't remember if any consultation happened.
24 Whenever I first came into post I recall a meeting with
25 all the ward managers and deputy ward managers, the 14:55
26 divisional nurse and I think my supervisor was there as
27 well at which we discussed these changes and we shared
28 templates and forms that things were going to be
29 recorded on. I'm not sure if that was the first they

1 had been made aware of it or if it happened before I
2 came into post.

3 217 Q. DR. MAXWELL: Following on from that, the idea of
4 taking the protection plan and putting it in a folder
5 on the ward actually raises some questions for me 14:55
6 because we encourage staff to look at the patient's
7 care plan and if the safeguarding plan is somewhere
8 else, that potentially offers an opportunity for it to
9 be missed. So do you know if that was discussed with
10 the ward staff or was that a decision made off the ward 14:55
11 and imposed?

12 A. I don't know if it was discussed at the time of the
13 changes, but it's something that I discussed later on
14 with my supervisor and with another person, and I can't
15 remember her name or her title but she had been a nurse 14:56
16 and her role at that time was about, it was about
17 governance and making sure all the electronic systems
18 and the care plans and things were up-to-date. And we
19 took the decision then that the protection plans would
20 be uploaded on to that PARIS system as well which 14:56
21 turned out to be an incredibly complicated process and
22 took a long time to get it right, but we did eventually
23 have them in both places then, in the PARIS system and
24 on the folder on the ward.

25 218 Q. DR. MAXWELL: So how long were they in this folder away 14:56
26 from the care record before they went on to PARIS?

27 A. From memory quite a few months because I left after a
28 year and it wouldn't have been too long before I left
29 that we were having those conversations about -- in

1 fact it would have been summer time, I started in
2 September so probably the next June. I just have a
3 memory of a meeting and it being a warm day. So
4 probably several months before that gap was realised.

5 219 Q. DR. MAXWELL: Potentially nine months they were out of 14:57
6 sync with the other patient records?

7 A. Possibly.

8 DR. MAXWELL: Thank you.

9 220 Q. MS. KILEY: Just following on from that, Dr. Maxwell 14:57
10 had asked you about any discussions or consultations
11 about the procedures before they came in. Whenever you
12 took up your role, do you know if the staff who you
13 were working with, the ward staff in Muckamore received
14 training about the new processes?

15 A. I have no idea. I know that myself and my colleague 14:57
16 primarily --

17 CHAIRPERSON: Can we just pause for a second, is there
18 an issue?

19 INQUIRY SECRETARY: I think there may be an issue with
20 the sound so it might be best to get it sorted. 14:57

21 CHAIRPERSON: Is it not going through to Room B?

22 INQUIRY SECRETARY: It is in the remainder of the room,
23 but the microphones seem to -- I'll just speak to the
24 tech.

25 CHAIRPERSON: Sorry to interrupt you, we have got to 14:58
26 make sure everyone can hear. I am going to ask, are
27 there problems hearing in the room? There aren't.
28 Could I ask you both to keep your voices up? We are
29 getting a thumbs up from the back of the room so that

1 should be all right. witness, if you could lean
2 forward.

3 A. If I lean forward is that going to help?

4 CHAIRPERSON: I think that's going to help.

5 221 Q. MS. KILEY: Our microphones have been moved and we will 14:59
6 try to keep our voices up. If there is any other issue
7 the secretary will alert us. I asked you whether you
8 were aware whether MAH staff had received training on
9 the new processes?

10 A. I'm not sure if they have received training or not and 14:59
11 I suppose that's part of the issue of this, two
12 different sides of management going on, but certainly
13 my colleague, H283, would have offered a lot of support
14 to staff on recognising safeguarding concerns and in
15 completing the ASP referral forms. It was Covid at the 14:59
16 time so if she wasn't able to get onto the ward maybe
17 if there had of been a Covid outbreak, she would have
18 provided that on Zoom to try and make sure staff did
19 have that, but I don't know if there was any other
20 training. I should maybe clarify a point about that. 14:59

21 So the regional policy provides the two definitions and
22 it is the regional policy that states that the adult
23 safeguarding Champion in this case would be the ward
24 manager that can make that screening decision as to
25 whether they manage it or whether it goes to a DAPO. 15:00
26 So what was changed was that that screening decision
27 was taken away from them and passed just to the DAPO.
28 If you like it was less of a decision making process
29 for them, so they probably needed some training, maybe

1 on completing the paperwork, but certainly not on the
2 decision making because the decision was just taken out
3 of their hands.

4 222 Q. What about you, did you receive any additional training
5 given that you were going into a place that was 15:00
6 adopting new processes different to the regional
7 policy?

8 A. Other than speaking with my supervisor, no.

9 223 Q. You say in your statement you didn't receive an
10 induction whenever you started? 15:00

11 A. That's right.

12 224 Q. Were you surprised at that?

13 A. In hindsight, yes, I'm surprised. At the time I don't
14 think, I don't think it surprised me because it all
15 felt like it was happening very quickly. The way the 15:01
16 post came around in response to the Improvement Notice
17 and it being advertised and interviewed so quickly, I
18 suppose I didn't really have time to think about it. I
19 was introduced to the new procedures and I just got on
20 with trying to implement them. In hindsight now it 15:01
21 seems strange and things may have been more successful.

22 225 Q. CHAIRPERSON: Could I just ask about that. Obviously
23 you knew MAH anyway?

24 A. That's right.

25 226 Q. CHAIRPERSON: You knew Muckamore anyway so it wouldn't 15:01
26 have been induction to the hospital?

27 A. No.

28 227 Q. CHAIRPERSON: It was an induction to the system?

29 A. To the system and perhaps more time to meet more staff

1 and get to know and be known maybe might have been
2 useful.

3 CHAIRPERSON: Okay.

4 228 Q. MS. KILEY: You were familiar with Muckamore from your
5 earlier post and in your earlier post you described how 15:02
6 you weren't actually in the hospital wards too often.
7 What about this new post, how often would you have been
8 on the hospital wards?

9 A. The office that I used when I first came into post was
10 based on the admin corridor of Cranfield, so although 15:02
11 not on the Cranfield ward would I have seen staff and
12 patients coming and going a lot there. The other wards
13 I maybe went on to maybe once a week or once a
14 fortnight, it would have been my safeguarding
15 colleagues would have been on the wards more than I 15:02
16 was.

17 229 Q. I want then to move to ask you about your actual
18 experience in the role. You've heard me read out your
19 statement and it seems to me, and you can tell me if
20 this is fair, you have identified two real challenges 15:02
21 in carrying out your role. One was the workload and
22 the associated administrative burden of that process
23 and the second was, if I can categorise it as staff
24 attitude to safeguarding. Is that a fair
25 identification of the main challenges in your role? 15:03

26 A. That's fair.

27 230 Q. If I take each of them in turn, the first thing I want
28 to ask you about is workload. You particularly
29 describe this at paragraph 15 of your statement, you

1 say there was a large number of ASG referrals. At
2 paragraph 17 you describe the reasons for that. One of
3 the reasons you say was that the threshold and
4 processes for reporting safeguarding concerns was
5 changed and that's the change in process we've just 15:03
6 discussed; isn't that right?

7 A. That's right.

8 231 Q. You have given us some detail about that. Just to be
9 clear though, the effect of that was that at that time
10 in Muckamore the regional policy on safeguarding was no 15:03
11 longer being applied; is that right?

12 A. That's right, we were working to a lower threshold,
13 that's right.

14 232 Q. What was the practical effect of that? You have
15 described how it meant that that filter mechanism by 15:04
16 the senior ward staff wasn't there, so everything went
17 to a DAPO, isn't that right?

18 A. That's right.

19 233 Q. Everything was then investigated, is that the outcome?

20 A. The DAPO may not have accepted them all for 15:04
21 investigation, there are some that could have been
22 screened out anyway but that was still a process of
23 work for that DAPO to make those initial inquiries.
24 The majority of them went to investigation and some
25 even went as far as viewing CCTV and that could take 15:04
26 hours just with the nature of looking at it, so that
27 increased workload. I think the effect of that change
28 was that probably the nursing staff, I imagine, I don't
29 know because I never asked them, perhaps I shouldn't

1 speculate, but I imagine they didn't feel that they
2 were trusted. They already had a lot of anxiety and
3 fear around safeguarding so that maybe didn't help. It
4 created that workload for us. It created a lot of
5 anxiety for families who perhaps felt that everything 15:05
6 was at a more serious level than it actually was. And
7 I think it created anxiety certainly for the more able
8 patients who had an understanding of there being an
9 investigation.

10
11 So in hindsight, although at the time I can understand
12 that it may have seemed like a good idea, I think in
13 hindsight it perhaps created more difficulties than it
14 solved. 15:05

15 234 Q. You referred there to the speculation that nurses may 15:05
16 have felt that they weren't trusted, what in particular
17 makes you say that?

18 A. Because these decisions that they previously made about
19 screening things at section 2 as it's known of the
20 ASP1, had been taken away from them and that may or may 15:06
21 not have been the right decision. But I think the
22 impact for them can only have been that there was
23 perhaps some resentment and some feeling of not being
24 trusted to make a decision that they had done
25 previously. 15:06

26 235 Q. You mentioned also there an effect on some of the
27 patients who had some level of understanding of the
28 safeguarding process, can you describe what sort of
29 effects it had?

1 A. The patients probably didn't know the DAPOs as well as
2 they knew the ward staff, and especially ward staff
3 that they had positive relationships with. So by a
4 DAPO taking all these referrals in and beginning to
5 investigate them meant that the patient was having to 15:06
6 recount the experience again and again with someone
7 that they new less well and probably had a less
8 positive relationship with and I imagine that could
9 well have increased anxiety and frustration for them.

10 236 Q. CHAIRPERSON: could I just ask while we are on that, 15:07
11 does the lower threshold also apply to what you were
12 reporting to the PSNI?

13 A. I'm not sure I understand, Chair.

14 237 Q. CHAIRPERSON: You described how there was a lower
15 threshold, so more was being referred? 15:07

16 A. Oh, I understand now, no, the policy lays out strict
17 criteria for what is reported to the police, and that
18 was always followed. If we had any doubt about
19 something that should be reported to the police they
20 were very receptive to a phone call to run it by them 15:07
21 and they would make a decision and let us know if they
22 wanted a referral form.

23 238 Q. DR. MAXWELL: Do you think when you came into post and
24 introduced this new system that the number of referrals
25 to PSNI went up? 15:07

26 A. Without knowing what the referral level was before I
27 came into post, I don't know. But I imagine it
28 probably was higher at that time than before what we
29 knew, before what happened in 2017 came out, it

1 probably was.

2 239 Q. DR. MAXWELL: You had no feedback, nobody ever
3 commented?

4 A. No-one ever commented, no. I do know that the police
5 officers would have commented to us that they were kept 15:08
6 incredibly busy with Muckamore referrals as well.

7 240 Q. PROFESSOR MURPHY: You did say that you started to
8 collect a database of ASG referrals?

9 A. That's right.

10 241 Q. PROFESSOR MURPHY: Was there none before your arrival, 15:08
11 was nobody else looking at trends?

12 A. There was no central database where there was an
13 ability to look back, say, over a month's referrals and
14 identify a trend. It probably would have involved, to
15 do that, it probably would have involved just someone 15:08
16 sitting down with all the referrals and looking at
17 them. When we implemented that database we were then
18 able to filter and to see where there was commonality.

19 242 Q. DR. MAXWELL: Would that not go in the annual report as 15:09
20 the delegated duties that the Executive Director of
21 social work had to report?

22 A. It wouldn't go into the level of detail that would tell
23 us where there was a pattern. For example, one of the
24 patterns that identified very quickly was that when the
25 patients came back onto the ward from day care they 15:09
26 were all coming in at the same time, all coming through
27 the same door and they were processing through a
28 particularly narrow part of the ward, this was
29 Cranfield ward and they were probably hungry, tired and

1 that often resulted then in some arguments or in
2 patients hitting each other. So that was very easily
3 identified and then we could try to take steps. But
4 those reports at that level wouldn't go into that
5 detail. 15:09

6 243 Q. DR. MAXWELL: I think just to clarify, the Trust would
7 have known because it is part of it's delegated
8 statutory duty?

9 A. Yes, delegated functions.

10 244 Q. DR. MAXWELL: You were collecting more detail, it's not 15:09
11 that it hadn't been collected before?

12 A. Adding more detail. Much more detail.

13 CHAIRPERSON: I am just thinking about timing. Is this
14 a good time or do you want to finish this topic?

15 MS. KILEY: I think if we finish this topic, I only 15:10
16 have a couple more questions. Are you okay to
17 continue?

18 A. That's fine.

19 245 Q. MS. KILEY: Thinking in terms of the size of your team,
20 whenever you first started there was you and two 15:10
21 others; is that right?

22 A. There was myself and one other, H283.

23 246 Q. And then a third person --

24 A. Then a third person was added some time after.

25 247 Q. When was the third person even roughly added? 15:10
26 A. If I started in September it would have been after
27 Christmas, so possibly early in 2020.

28 248 Q. Was that addition a recognition by the Trust?

29 A. Yes.

1 249 Q. That there was a heavy workload?
2 A. It was because I was raising the sheer amount of
3 workload, yes, so they created another post.
4 250 Q. Who had you raised that with, not giving me specific
5 names but levels? 15:10
6 A. With my supervisor and with my line manager.
7 251 Q. And you said at paragraph 21 you give us some
8 statistics and you said that in the normal course of
9 things working the regional policy one DAPO should have
10 been enough for Muckamore and you explain that 15:11
11 Muckamore in effect had three DAPOs for approximately
12 50 patients at that time. So that's a ratio of around
13 one DAPO to 16 to 17 patients. But you also say that
14 the community teams had four DAPOs for approximately
15 1,500 patients? 15:11
16 A. That's right.
17 252 Q. Again that's a ratio of about one DAPO to 375 patients
18 so you can see by those statistics that there is a
19 stark difference in the numbers?
20 A. Correct. 15:11
21 253 Q. What do you think the reasons were for that?
22 A. For there being so many DAPOs in Muckamore?
23 254 Q. Yes?
24 A. Obviously the nature of patient, at the time they were
25 probably more ill, more complex than the people the 15:11
26 community teams were supporting. And because that
27 level or that threshold had gone so everything was
28 going to a DAPO so you need more DAPOs. But we were
29 also looking at historical things, so you need more

1 DAPOs. But it always struck me as strange that the --
2 I accept that the patients in Muckamore may well have
3 been more complex and presented with more challenging
4 issues, but that doesn't necessarily follow that the
5 clients being supported in the community were at any 15:12
6 less risk. Sometimes some of those people were living
7 very risky lives and needed a lot of input, but all
8 this input was going into Muckamore. And I understand
9 that with the anxieties around about safeguarding at
10 the time and everybody trying to make it better and do 15:12
11 it right, that perhaps seemed like the right thing to
12 do at the time but my experience was that it didn't
13 work well.

14 255 Q. And you refer to, you describe it as being very process
15 driven. You refer to having raised the concerns and 15:13
16 then that led to a third member being added to the
17 team. Once that third member was added did you
18 continue to experience that overwhelming workload?

19 A. I suppose it got slightly better because we had a third
20 person there but it was still far too much for those 15:13
21 three people with no admin support and the sheer amount
22 of work and paperwork and all those meetings and all
23 those documents that had to be completed all the time,
24 it was still a huge amount for three people.

25 256 Q. Did you continue to raise -- 15:13
26 A. I did.

27 257 Q. Who did that raise it with?
28 A. My line manager and supervisor.

29 258 Q. And what response were you given whenever you were

1 raising those issues?

2 A. They agreed with me and my understanding is that they
3 both raised it with senior Muckamore management but I
4 didn't see any change.

5 259 Q. And were you ever given a reason as to why no change 15:14
6 was happening on the ground?

7 A. No.

8 260 Q. You mentioned there just the various meetings that you
9 referred to and you've referred to them in detail in
10 your statement, I won't go through them, but suffice to 15:14
11 say there was a long list there. One example of just
12 one category of meeting you suggested could result in
13 around 25 meetings a week. But you do then say
14 ultimately despite all those meetings you felt you
15 weren't being heard and weren't making progress. Are 15:14
16 you saying that the meetings themselves were
17 ineffective? Are you saying there is an issue with the
18 volume of them?

19 A. I think the meetings in themselves were ineffective.
20 Probably an issue with the volume as well because I 15:14
21 think you can become saturated with meetings and people
22 switch off, it is just meetings for the sake of
23 meetings. But I don't think they were effective
24 probably because they weren't particularly well
25 attended and because not everybody necessarily 15:15
26 understood the point or understood their role. I think
27 very much safeguarding was seen as something that
28 belonged to the social workers and other people didn't
29 necessarily see their role in it. I think the other

1 difficulty with it was that there were limited options
2 in Muckamore I suppose for what could be done. The
3 nature of the patients, trying to separate them, trying
4 to move them on to different wards, that was a
5 challenge and the staffing issues at the time were 15:15
6 also, that was also a challenge. So I think for all
7 those reasons it wasn't really effective.

8 261 Q. And just then to conclude this issue about workload,
9 which you have described as overwhelming, what measures
10 do you think could have been taken to alleviate the 15:15
11 pressures that were on you and the ASG team at the
12 time?

13 A. I think we probably needed to have an honest look at
14 how the thresholds were being applied and consider how
15 useful that was and if there was a better way to do 15:16
16 things. I think to do that most effectively it would
17 have needed to be done in collaboration with the
18 Muckamore staff and not just the senior staff but with
19 the staff at ward level as well who were having to on a
20 day-to-day basis make these referrals through and then 15:16
21 try to manage what we were recommending be done on
22 protection plans.

23 262 Q. Did you not have an opportunity to have those kinds of
24 discussions when you were in post?

25 A. We had those discussions at all these various meetings 15:16
26 but just nothing ever seemed to change. There seemed
27 to always be so much going on that we said things and
28 we agreed to talk about it again but progress didn't
29 happen.

1 MS. KILEY: I want to move to the next topic now but I
2 am conscious of the time and I think now might be
3 appropriate time?

4 263 Q. CHAIRPERSON: Can I just ask who was chairing those
5 meetings? 15:17

6 A. Depending on which meeting it might have been, the
7 divisional nurse chaired the ward manager's meeting, I
8 chaired the safeguarding forum. One of the DAPOS
9 chaired the ward based meetings about protection plans,
10 so any one of those people. So that would have been 15:17
11 from Band 7, up.

12 264 Q. CHAIRPERSON: Right. And when you made complaints
13 about a lack of admin support or even a lack of an
14 office, it sounds as if you didn't have your own
15 office. Do you know if that was being raised with the 15:17
16 Muckamore management?

17 A. I raised it with Muckamore management and was told
18 we'll look at that but nothing ever changed.

19 265 Q. CHAIRPERSON: Over what period?

20 A. I probably had a few months where I was just bedding in 15:17
21 and seeing how things were progressing but I would
22 imagine from after Christmas on I was raising these
23 issues. I would have spoken to H300 on a fairly
24 regular basis about issues, just didn't really seem to
25 get anywhere. 15:18

26 266 Q. CHAIRPERSON: At some stage in your statement you refer
27 to working in a corridor?

28 A. In the DAPO office which was big enough for two people
29 and this is also during Covid so there were

1 restrictions on how many people could be in an office,
2 I often just sat in the corner of that office with a
3 laptop on my knee. I sometimes sat in my car in the
4 car park with a laptop on my knee or I went to the
5 Everton Complex on the Crumlin Road. But I preferred 15:18
6 to be on site because I felt that safeguarding needed
7 to be really visible.

8 CHAIRPERSON: we'll take 15 minutes, I think. You will
9 be looked after and given a cup of tea or whatever you
10 need. we'll try and come back at about 3:40. Thank 15:19
11 you very much.

12
13 THE HEARING ADJOURNED FOR A SHORT PERIOD.

14
15 THE HEARING RESUMED AS FOLLOWS: 15:38

16
17 267 Q. MS. KILEY: Thank you, A3. I'm going to move on to
18 another topic but, before I do, I understand that you
19 have alerted the secretary to the fact that you have
20 thought of something else in answer to Dr. Maxwell's 15:40
21 question earlier about protection plans and their
22 storage and would you like to bring that to the
23 attention of the Panel?

24 A. Yes it was just to point out that the more junior
25 members of staff on the wards, Band 3, Band 4 staff 15:40
26 wouldn't have had access to PARIS to the electronic
27 recording system at the time so they would have no way
28 of going on and seeing care plans there to the best of
29 my knowledge. So that blue folder would have been the

1 possibly the only way they would have seen the
2 protection plan.

3 268 Q. DR. MAXWELL: So how would they have seen the rest of
4 the care plan?

5 A. I don't know, I didn't work in that capacity. 15:40

6 269 Q. DR. MAXWELL: We have heard from other witnesses that
7 there were other paper documentation as well?

8 A. Yes.

9 270 Q. MS. KILEY: Thank you for you that A3, I am going to
10 move onto the second topic that was identified as a 15:40
11 challenge in your role and that is staff attitudes to
12 safeguarding at Muckamore. And you deal with this
13 first in particular at paragraph 9 and in fact you say
14 that your first impression when you took up the role
15 was negative and you go on to say that you felt you had 15:41
16 a lot do to bring staff on Board and you're not sure
17 that there was buy-in from staff.

18 A. Mm-hm.

19 271 Q. Can I just ask you to identify first when you refer to
20 staff in that general sense, what kind of staff are you 15:41
21 referring to?

22 A. I think really everyone who worked in the hospital,
23 although my dealings primarily would have been with the
24 nursing staff and the nursing assistants, although I
25 don't think anybody in the hospital particularly was on 15:41
26 Board with safeguarding.

27 272 Q. One of the other things that you describe is that staff
28 were unnecessarily defensive?

29 A. That's right.

1 273 Q. In your words. Can you explain a little bit more what
2 gave you that impression?

3 A. Well the fact that attendance at meetings was poor,
4 that whenever my colleagues and I would have went on to
5 a ward we would have seen people maybe roll their eyes 15:42
6 at us, walked out of rooms if we walked into them. We
7 heard whisperings. So it was incidents like that that
8 left us all feeling that they were defensive and
9 whenever we did, if we were investigating a
10 safeguarding incident and we were talking about 15:42
11 protection plans, the language coming back about you
12 don't understand, and we can't do that would have given
13 that impression.

14 274 Q. You do say that you felt that the atmosphere and the
15 approach depended on the ward manager and nurse in 15:42
16 charge?

17 A. That's right.

18 275 Q. Is it fair to say there were different attitudes across
19 different wards?

20 A. That's right, yes. 15:42

21 276 Q. Is that always the case whenever you are dealing with
22 safeguarding in a hospital context, the person in
23 charge of a particular ward will steer the direction of
24 the staff on that ward to an issue?

25 A. I have only worked in safeguarding in that one hospital 15:43
26 so I couldn't comment in other hospitals but, yes, I
27 think leading by example and bringing all your staff
28 along with you is very important, so I think it would
29 have been important for the ward managers and the staff

1 above them to be showing that leadership. I'm not sure
2 it was always shown.

3 277 Q. You do describe the different approaches of particular
4 wards, som for example, at paragraph 13 you refer to
5 Cranfield ward as being an example of a ward that had a 15:43
6 better understanding of the processes or more
7 confidence in the decision making. So is the Panel to
8 take it then that that during the time period that you
9 can speak about Cranfield was in the main effectively
10 following safeguarding procedures? 15:43

11 A. There were two Cranfields, Cranfield 1 and 1. I'm not
12 sure which one this manager was over, I just can't
13 remember now, but this particular person, H67.

14 278 Q. Yes?

15 A. I just felt that he, he seemed to be quite open and 15:44
16 receptive and he very often would have come over to the
17 safeguarding office and asked what he could do or asked
18 for general advice and he was very receptive to us
19 coming onto the ward. Whenever the database identified
20 the issue with meal times and patients getting 15:44
21 frustrated and hitting each other because they were all
22 funneling through that tiny area, it was a tiny step
23 but he was very proactive in separating out the tables
24 and chairs and trying to create more space. He
25 demonstrated he was listening and he was taking it on 15:44
26 Board. I felt we had a positive impact on that ward
27 and from that manager. I just don't think I got the
28 same response from other wards.

29 279 Q. One of the others that you do refer to is Ardmore and

1 you refer to it in your statement as being a ward that
2 caused you concern. What was it about what was being
3 done on Ardmore that caused concern?

4 A. Silence I think. In complete contrast to H67, the
5 staff there weren't engaging with us. They didn't pick 15:45
6 up the phone or come over and speak to us. And when we
7 did go on to that ward that feeling of interference
8 seemed to be quite present. There were other times we
9 walked onto the ward and were impressed to see craft
10 activities or beauty sessions going on. But if we were 15:45
11 there to talk about safeguarding it seemed to be a
12 sigh, so just the level of engagement was very
13 different.

14 280 Q. And in terms of your access to the wards, would you
15 have had to give wards prior notice that you were 15:45
16 attending on ward or did you have free access?

17 A. Whenever I first arrived at Muckamore we had to go
18 knock the door, ring the bell and be let in. It was
19 then arranged that our ID passes would have the access
20 so we could walk in. If a ward was particularly 15:46
21 unsettled though, we might have, if we had knowledge of
22 that we might have rang ahead and said coming over, has
23 that settled down because the last thing we wanted to
24 do was to upset anyone. But once we had that access we
25 could just walk on to a ward, yes. 15:46

26 281 Q. You have mentioned in your statement and in our
27 discussions Cranfield and Ardmore in particular. Are
28 there any other particular wards that stand out either
29 as causing you concern or as examples of good practice?

1 A. Erne was different again in that there seemed to be a
2 very high level of anxiety on that ward. That didn't
3 really concern me too much though because that ward
4 manager, and there isn't a cipher for that person, was
5 anxious but she always picked up the phone to say what 15:46
6 do you think about this, and I would always rather that
7 someone pick up the phone and have the conversation
8 rather than they get something wrong. So although
9 maybe that level of anxiety was concerning and I was
10 certainly concerned for the level of stress that lady 15:47
11 appeared to be under, at least I knew she picked up the
12 phone.

13 282 Q. And so, you seem to be gauging the level of concern or
14 the level of contentedness with particular actions with
15 the ward's level of engagement with you, is that right? 15:47

16 A. Yes, very much so, yes.

17 283 Q. And you were ASG lead, were you able to take any steps
18 to ensure consistency in terms of the approach of ward
19 managers and how they would engage with you?

20 A. I suppose we, I went to that ward manager's meeting 15:47
21 once a month and the first half hour of that would have
22 been given over to myself or my colleague to explain
23 whatever issues were coming up to give some feedback on
24 good practice and the hope that then that could be
25 discussed and would be filtered through everyone and 15:48
26 also to pick up on issues of concern, so there was
27 that. There was also the ongoing sessions that my
28 colleague, H283, was providing on the wards on how to
29 recognise concerns and how to complete referrals. And

1 just the fact that we tried very hard to be
2 approachable and to always have an open door policy.
3 My colleague in particular was very skilled at that,
4 she had a very friendly and open approach and I always
5 thought she was very skilled at trying to break down
6 barriers and bring people with her. 15:48

7 284 Q. Aside from those sorts of interactions, if you did
8 encounter inconsistencies or approaches from certain
9 wards or certain members of staff that were causing you
10 concern, what did you do to escalate that beyond ward
11 level? 15:48

12 A. So there were three assistant service managers, three
13 senior Band 8A nurses, I would have discussed it with
14 them, we had a monthly meeting as well. I also would
15 have raised it with my line manager, with the
16 supervisor and with the divisional nurse when I had
17 conversations with her. 15:49

18 285 Q. What effect did that have, that raising it at that
19 level?

20 A. None. I maybe wasn't there long enough for to see much
21 effect but I don't recall seeing any change. 15:49

22 286 Q. And even if you didn't see change, whenever you were
23 raising the issues at that level what sort of feedback
24 were you getting on them?

25 A. About staff anxiety and staff fear around the whole
26 safeguarding process. And because the police
27 investigation was so large and ongoing and staff
28 continued to be suspended, that's bound to have been
29 having an effect on staff anxiety and maybe a feeling 15:49

1 that we were adding to that because we were continuing
2 to investigate things. There just seemed to be so much
3 tension around all the time.

4 287 Q. In terms of tension, one of the other things that you
5 describe at paragraph 26 of your statement is that 15:50
6 senior management in Muckamore often disagreed with
7 your safeguarding decisions. Was that a source of
8 tension?

9 A. It was a source of frustration and concern for me,
10 certainly tension for me and it was one that I raised 15:50
11 with my line managers and it was ultimately the reason
12 why I left.

13 288 Q. Just to clarify whenever you do refer there to senior
14 management disagreeing with your decisions, what level
15 of management are you talking about there? 15:50

16 A. ASM, co-director, that level.

17 289 Q. CHAIRPERSON: Is that sitting in the Trust?

18 A. They would have been Muckamore staff within the Trust.

19 290 Q. CHAIRPERSON: Under the umbrella of the Trust, I
20 understand that, but where were they situated? 15:51

21 A. Muckamore.

22 291 Q. DR. MAXWELL: The co-director would have been for the
23 division or the directorate, wouldn't they, so they
24 would have been responsible for Muckamore and mental
25 health services? 15:51

26 A. Yes, that's right.

27 292 Q. MS. KILEY: You do say, A3, on a couple of occasions in
28 your statement that you feel uneasy about providing
29 names. You have provided roles there?

1 A. Mm-hm.

2 293 Q. I don't want to ask you to provide in public individual
3 names, but could you tell the Panel a little bit more
4 about why you feel that unease?

5 A. Well I have, I no longer work for Belfast Trust so 15:51
6 perhaps I shouldn't, but I think it's natural to feel
7 anxiety about being critical of colleagues at all and
8 especially about very senior colleagues. It is just
9 something that it's a position I wish I had never been
10 put in and it is a position that still upsets me when I 15:52
11 think about it. Sorry.

12 294 Q. That's okay, just take a moment?

13 A. I mean I don't have any fear of anything negative,
14 definitely not, but it's just not something I thought I
15 would encounter in my career, certainly not whenever my 15:52
16 role was not only about safeguarding patients and
17 trying to make those processes better but that actually
18 in a way is also about protecting staff because if
19 staff are conducting themselves properly and engaging
20 with safeguarding processes and working collaboratively 15:52
21 with us, then they are protected from false allegations
22 or from some level of stress because they can say I'm
23 working within this framework, I'm taking this person's
24 advice. So it seemed very strange to me that what I
25 really believed I was doing was trying to help everyone 15:52
26 and yet that didn't seem to be understood. So I just
27 naturally still am anxious about talking about it or
28 naming people.

29 295 Q. And that's now, but back whenever you were carrying out

1 the role, did it also make it difficult to raise your
2 concerns at higher levels?

3 A. It did in that I had to think about what I was going to
4 say and when I was going to say it, but I still said
5 it. I was just very clear that this is my role, these 15:53
6 are my responsibilities and this is my role. Usually
7 when someone disagreed with me, I had already done it,
8 I had already made the referral to the police. Staff
9 knew, senior staff knew what was the concern was
10 because if it was an allegation about staff they were 15:53
11 informed at a very early stage. It was just that maybe
12 someone came back and said well, I'm not sure why you
13 did that or I don't agree with that but it was too late
14 because I had already done it or my colleague had done
15 it. But just left with that bad taste that you were 15:54
16 then unpopular but it was the right thing to do. It
17 was the only thing do because it was my job and it was
18 policy.

19 296 Q. CHAIRPERSON: Can I just ask, were they coming back to
20 you and challenging -- is there an element of 15:54
21 subjectivity in all of this in terms of a referral,
22 just by way of example?

23 A. Not whenever there were referrals to the police. There
24 was very clear criteria about referrals to police and
25 it is basically if you know or suspect there is a 15:54
26 criminal offence that it goes to the police. And it is
27 the DAPO's decision to do that and the DAPO's alone.
28 What happens then is an officer in the Public
29 Protection Unit will call the DAPO and they will have a

1 conversation around the best way to manage this. And
2 sometimes the police will say this isn't for us, and
3 that's okay, and sometimes it absolutely is for them.
4 And it just distressed me that having made that
5 decision, having had the police agree that this was 15:55
6 something they wanted to look at, that a senior manager
7 would then say I don't agree with that.

8 297 Q. CHAIRPERSON: And that did happen?
9 A. That did happen.

10 CHAIRPERSON: There are specific examples you can 15:55
11 remember.
12 A. There are specific examples of that happening.

13 298 Q. CHAIRPERSON: Of referring something to the PSNI, then
14 accepting it and then being challenged by senior
15 management to say that was the wrong decision? 15:55
16 A. Yes.

17 299 Q. PROFESSOR MURPHY: Was there pressure from them always
18 to always refer less to the PSNI, was it always in that
19 direction or did they sometimes feel you should have
20 referred something to the PSNI when you didn't? 15:55
21 A. I'm sure there were occasions when they absolutely
22 agreed that things should have been with PSNI, but
23 there were definitely occasions whenever they disagreed
24 and would have asked why did you do that, I don't think
25 so. There is one particular example I give in my 15:55
26 statement.

27 300 Q. MS. KILEY: When that occurred and senior management
28 did disagree, did they explain their reasons to you for
29 the disagreement?

1 A. No.

2 301 Q. And you refer to making police referrals, can you
3 recall in the time period that you were in role was
4 there ever an occasion where you made a referral to
5 PSNI and PSNI came back and said this is an 15:56
6 inappropriate referral?

7 A. They wouldn't have said inappropriate but they might
8 have said this doesn't meet threshold, we're not
9 looking at this. My understanding at the time though
10 was that the police were also working to a lower 15:56
11 threshold given what they knew, and were perhaps taking
12 more on than they might have. That's just my feeling,
13 I don't have anything concrete about that. They
14 wouldn't have said inappropriate. I think they were
15 always more than happy for myself or my colleagues to 15:56
16 pick up the phone and have that conversation.

17 302 Q. And when these disagreements occurred and you were
18 clearly unhappy about them, were there opportunities
19 for you to escalate those concerns about those senior
20 managers? 15:57

21 A. Some were so senior that that would have been very
22 difficult.

23 303 Q. Were they things that you could discuss with your line
24 manager?

25 A. I did discuss with my line manager and my supervisor. 15:57

26 304 Q. And did they do anything about the concerns, could they
27 take action?

28 A. Not that I know of, I don't know if they did or not.

29 305 Q. But your line manager and your supervisor, how would

1 they have sat in the hierarchy in terms of as compared
2 with the people who you had concerns about?

3 A. Either on a level or just below.

4 306 Q. Were you aware of whistle-blowing policies within the
5 Trust? 15:58

6 A. Yes.

7 307 Q. And having developed concerns about senior management,
8 did you consider engaging with whistle-blowing
9 policies?

10 A. I don't think I did because I had raised the concerns 15:58
11 through my own managers.

12 308 Q. Did you ever get feedback from your own managers or
13 supervisor?

14 A. No, other than to know that my supervisor was
15 frustrated as well. 15:58

16 309 Q. Can you give the Panel an indication of how often this
17 was occurring, how often disagreement was occurring and
18 how often then you would you have raised that with your
19 line manager?

20 A. It is very hard to say how often but I can think of two 15:58
21 incidents, one that I describe in my statement and one
22 that I haven't referenced, where the question was asked
23 why did you do that, we don't think that's right.

24 310 Q. You mentioned there whenever you were answering one of
25 my questions about senior managers would have been 15:58
26 aware at an early stage about referrals that were made
27 in respect of staff. So does that mean then that all
28 adult safeguarding referrals for MAH that related to
29 staff were sent to senior management in Muckamore?

1 A. Yes, because they had to make the decision as to
2 whether that member of staff could remain working on
3 the ward or needed to do another job or needed to be
4 suspended.

5 311 Q. Is it right to say then that wasn't as part of the 15:59
6 safeguarding process but as part of a different
7 process?

8 A. That's right, that sat outside my role.

9 312 Q. You did refer also in your statement to a live 15:59
10 governance meeting and that happened weekly. That was
11 attended by the Clinical Director; isn't that right?

12 A. The Clinical Director chaired it.

13 313 Q. Was that a forum in which you could raise concerns such
14 as this?

15 A. It was a meeting that took place over the telephone, it 15:59
16 was pre everybody really getting on to Zoom because of
17 Covid. So it took place on conference calls and I
18 think they are always difficult because you don't know
19 who is speaking and when it's your chance to speak.
20 But safeguarding was raised then and the Clinical 16:00
21 Director would have made a point of asking myself or my
22 colleagues are there any safeguarding issues and that
23 was a chance to say there are so many referrals, this
24 is what the concern is.

25 314 Q. And that sort of example is, I suppose, more in line 16:00
26 with the first topic that we talked about in terms of
27 volume, would you have felt able to raise concerns
28 about the attitudes of staff, either ward staff or
29 senior staff at a meeting like that?

1 A. No, because those staff would have been present at that
2 meeting and there would have been ward managers or
3 deputy ward managers at that meeting.

4 315 Q. You did refer also to leaving your role and you say in
5 your statement that you left your post after one year. 16:00
6 In fact at paragraph 33 you say that the fact that you
7 left after one year demonstrates that you did not feel
8 that the new procedures were working or that you would
9 be successful in your role. And you go on to say that
10 you had no confidence that attitudes and culture in 16:01
11 Muckamore embraced adult safeguarding. How would you
12 describe the culture in Muckamore during the time which
13 you were Adult Safeguarding Lead?

14 A. Defensive, I think defensive is the best word. There
15 was, there seemed to be a strong belief amongst staff 16:01
16 that the whole police investigation was about poorly
17 used MAPA and that safeguarding were making a bit of a
18 song and a dance about MAPA that just wasn't well used
19 and in the context of a patient being particularly
20 challenging that should be understood. We couldn't put 16:01
21 them straight on that, of course, and I actually didn't
22 know that much detail to put them straight but I knew
23 it wasn't about poorly applied MAPA. So I think
24 defensive is the best word. It was you are coming in
25 here and telling us what to do and what do you know was 16:02
26 kind of the feeling I got.

27 316 Q. CHAIRPERSON: Is that the word you are just applying to
28 staff or does it include --

29 A. No, I would include it to the senior levels as well.

1 317 Q. MS. KILEY: And you think that that defensiveness arose
2 from the ongoing investigations, is that what you're
3 linking it too?

4 A. To the staff's misunderstanding about the ongoing
5 investigations, the very senior staff obviously would 16:02
6 have known exactly what the investigations were about.
7 And I understand that they also had a job to do with
8 trying to stabilise a hospital that was in crisis and
9 had huge staffing difficulties and trying to improve
10 the staff morale. But there seemed to be a real 16:02
11 struggle to do that with safeguarding as part of it.
12 It seemed to be, could you do one or the other but you
13 couldn't do both.

14 318 Q. Defensiveness is a word that you used in your statement
15 as well, but another description that you gave in your 16:03
16 statement was that you had the impression that
17 Muckamore staff didn't feel that safeguarding was part
18 of their role. What did you mean by that?

19 A. I think safeguarding is very often seen to be something
20 that social workers do, it's not and it shouldn't be. 16:03
21 I think if it was something that didn't appear to be
22 very blatantly, for example, somebody being punched and
23 seriously hurt, they couldn't see that anything below
24 that was still safeguarding.

25 319 Q. One of the other ways you describe it, as you say, 16:03
26 "there seemed to be an unwillingness to really do what
27 needed to be done". What was it that needed to be
28 done?

29 A. Well, for example, to go back to the example about

1 mealtimes when we asked about separate sittings to
2 alleviate some of the tensions, it was just a point
3 blank no, that can't be done. The meals weren't cooked
4 on site, they were brought in and reheated so I
5 understand there were challenges around that but there 16:04
6 was no effort to explore it, it was just no it can't be
7 done. So the furthest we got with that was that ward
8 manager separating tables out. When we asked about
9 patients being separated to different ends of the ward
10 or having their rooms separated, no, that can't be done 16:04
11 because he can't go near him and she can't go over
12 there. And I understand that there were all sorts of
13 issues with the patient acuity and who could mix with
14 someone else, but there seemed to be little in the way
15 of imagination for how else can we do this with the 16:04
16 result that those, I am going to say lower level and
17 that's not to minimise anything, but those incidents
18 when patients were feeling unsafe because another
19 patient was shouting at them or hitting them or
20 touching them and they didn't want to be, were almost 16:04
21 tolerated because well, we can't do anything about this
22 and it shouldn't be tolerated.

23 320 Q. In fairness in your statement you do say that there was
24 some success?

25 A. Yes. 16:05

26 321 Q. What would you count as the successes?

27 A. Well that ward manager who wanted to, and did move
28 tables around. Some staff did engage with us and made
29 an effort to talk to us and to come over and have a

1 chat and say what do I do about this. But it wasn't
2 much more than that. There was, after we implemented
3 the database and made some changes, there was a point
4 whenever the incident numbers seem to drop, but that
5 wouldn't have been sustainable if those patients still
6 remained together and there was nothing being done
7 longer term to separate them, to address some of the
8 issues, for example, about meal times, about boredom
9 and lack of activity, so small successes but not
10 enough.

16:05

16:06

11 322 Q. I want to show you another document. I showed you
12 earlier on the RQIA notice from August 2019. There is
13 a later version that I want to show you, it will come
14 up on the screen in front of you. The first document
15 that we looked at was reference IN00005, 16th August
16 2019. And then this is the second document. You can
17 see that the reference is the same at the top but has
18 an E beside the number 5, it does still say issue date
19 16th August 2019. But if you go down to the
20 substantive box you can see it refers back to the
21 earlier Improvement Notice, it says an Improvement
22 Notice was issued to the Belfast Trust on the 16th
23 August.

16:06

16:06

24
25 "The Improvement Notice was issued as a result of the
26 Trust failing to ensure and evidence effective
27 safeguarding arrangements are implemented and assured
28 within Muckamore Abbey Hospital as identified during
29 inspections in February and April 2019."

16:06

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It goes on to say:

"Following the issue of the Improvement Notice we met with representatives from the Trust on 2nd October 2019 to receive an update regarding progress towards compliance with the actions outlined in the Improvement Notice on 16th August 2019. The information shared with RQIA during this meeting provided assurances that the Trust understood its responsibilities with respect to adult safeguarding practices in MAH and had a programme of work in place to address requirements set out in the Improvement Notice. We undertook an unannounced inspection of MAH from the 10th to 12th December 2019. Our inspection team evidenced significant improvements in relation to adult safeguarding in MAH. We determined that there was effective deployment of safeguarding referrals, implementation of learning arising through safeguarding investigations and that outcomes from safeguarding investigations were positively impacting patient wellbeing."

There is reference in the next paragraph to evidence of good multidisciplinary working and you will see reference to meaningful implementation of protection plans being achieved. It says:

"The quality and timeliness of information on

1 safeguarding concerns was being shared with relevant
2 stakeholders and was improving. We were assured the
3 service improvements outlined had been developed
4 through meaningful engagement with patients, carers and
5 staff. We determined that Trust staff now have clear 16:08
6 understanding of their roles and responsibilities with
7 respect to safeguarding practices at ward level, at
8 managerial level and at a governance level within the
9 Trust."

10
11 And they refer to auditing and then they say:

12
13 "As a result of improvements RQIA determined to lift
14 all elements of the Improvement Notice except for the
15 action to implement effective mechanisms to evidence 16:08
16 and ensure its compliance with good practice in respect
17 of adult safeguarding across the hospital."

18
19 That's extended for three months. You can see then
20 over the page it says the date the compliance must be 16:09
21 achieved is the 19th March.

22 There is no date on that but by the reference to three
23 months and date of 19th of March it appears that was
24 perhaps in and around January 2020. Have you seen that
25 document before? 16:09

26 A. I don't recall seeing it, no.

27 323 Q. There is reference there to the unannounced inspection
28 of the 10th to the 12th December 2019. You were in
29 post at that time, isn't that right?

1 A. I was.

2 324 Q. Do you recall that unannounced inspection?

3 A. I do, I recall speaking to an inspector.

4 325 Q. You can see there, there is some -- RQIA have
5 identified improvements as they call it. In fact they 16:09
6 refer to significant improvements and they refer to
7 evidence of good multidisciplinary working, they say
8 that staff had a clear understanding of their roles and
9 responsibilities. Was that your experience of
10 safeguarding at Muckamore Abbey Hospital? 16:10

11 A. Some staff would have had a better understanding and
12 would have been able to answer the Inspector's
13 questions positively. Other staff definitely wouldn't
14 have. My overall impression was that things were
15 better by December, by March than when I first came 16:10
16 into post but they still weren't good enough and I was
17 still facing challenges and challenges significant
18 enough that I felt I had to leave.

19 CHAIRPERSON: Can you just remind me what is the date
20 of this report, it is pre-March isn't it? 16:10

21 MS. KILEY: There is no date on it in fact, Chair, but
22 if you look at the back page it says the date upon
23 which compliance must be achieved is the 19th of March.

24 CHAIRPERSON: That's obviously forward looking.

25 MS. KILEY: It's forward looking. There is no 16:10
26 reference to a date, the front cover page refers to an
27 issue date of the 16th August 2019 but we know that
28 that is the issue of the original Improvement Notice.

29 CHAIRPERSON: It is somewhere in between the two isn't

1 it probably?

2 MS. KILEY: There is reference to an inspection having

3 taken place after the 10th and 12th December so it must

4 have been after that time.

5 326 Q. CHAIRPERSON: This is really right in the middle of 16:11

6 your period because you started September 19?

7 A. Started September and left in October '20.

8 327 Q. CHAIRPERSON: So this is really towards the beginning

9 of the period you have been describing?

10 A. Yes, so I think we did make some positive changes and 16:11

11 not least because my colleague was so active in the

12 support sessions that she was offering to staff and

13 those folders I mentioned on the ward so that staff, if

14 an Inspector came onto the ward they could pick it up

15 and say yes, I know there is protection plan for this 16:11

16 patient. I just don't think it was sustained or

17 sustainable.

18 328 Q. MS. KILEY: whenever you were describing leaving your

19 post in your statement, you said that you didn't feel

20 professionally safe. What do you mean by that phrase? 16:11

21 A. Because my role was very specifically around making

22 these decisions and my other DAPO colleagues' roles was

23 specifically around making these decisions. Yet I knew

24 that some senior staff in the hospital were expressing

25 disagreement with that and whenever I, as referenced in 16:12

26 the example I gave, offered to explain, nothing

27 happened, I wasn't taken up on the offer. So I just

28 felt it was completely untenable to stay.

29 329 Q. When you did leave did you have an exit interview or

1 anything of that kind?

2 A. Not at the time.

3 330 Q. Have you had one since?

4 A. I had one perhaps a year, 18 months later.

5 331 Q. Was that an opportunity to raise your concerns? 16:12

6 A. And I did.

7 332 Q. And have you had any feedback from that?

8 A. No.

9 333 Q. Okay. And the concerns that you raised in the exit
10 interview, are they the concerns that you have raised 16:12
11 with the Inquiry today?

12 A. Yes.

13 MS. KILEY: Those are all my questions on the open part
14 of your evidence, there is a paragraph that we'll
15 return to deal with but the Panel may have some 16:13
16 questions?

17 334 Q. CHAIRPERSON: Before I turn to my colleagues, can I
18 just ask, are you the only DAPO who left?

19 A. H283 retired. I don't know what happened to the other
20 lady, I don't know if she remains or not. 16:13

21 CHAIRPERSON: Thank you, I'm sorry, I should have
22 turned to my questions.

23 PROFESSOR MURPHY: No, I don't have any.

24 CHAIRPERSON: Can you just give me a second, sorry? No
25 I think we have covered everything, thank you very 16:13
26 much. We are now going to turn, unless there is
27 anything else, we'll now go into restricted session
28 just to deal with that one paragraph. So could I ask
29 for the feed to Room B please to be cut. Only those

1 who have signed confidentiality agreements shall be
2 watching, I know the secretary will confirm that, so we
3 are now in restricted session.

4
5 RESTRICTED SESSION

16:14

6
7 THE HEARING ADJOURNED TO THURSDAY 16TH NOVEMBER 2023 AT
8 10:00 A.M.

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